### TASK ORDER REQUEST (TOR)

GSC-QF0B-18-33205

## **Acquisition Program Management and Technical Solutions (APMTS)**

in support of:

# United States Border Patrol (USBP) Program Management Office Directorate (PMOD)



#### **Issued to:**

all contractors under the General Services Administration (GSA) One Acquisition Solution for Integrated Services (OASIS) Unrestricted Multiple Award (MA) Indefinite Delivery/Indefinite Quantity (IDIQ) – Pool 1 Contract Multiple Award Contracts

Conducted under Federal Acquisition Regulation (FAR) 16.505

#### Issued by:

The Federal Systems Integration and Management Center (FEDSIM) 1800 F Street, NW (QF0B) Washington, D.C. 20405

**April 30, 2018** 

**FEDSIM Project Number HS00931** 

#### **B.1 GENERAL**

The work shall be performed in accordance with all Sections of this Task Order (TO) and the contractor's Basic Contract, under which the resulting TO will be placed. This One Acquisition Solution for Integrated Services (OASIS) TO falls under Pool 1. An acronym listing to support this Task Order Request (TOR) is included in Section J, Attachment B.

#### **B.2 CONTRACT ACCESS FEE (CAF)**

The General Services Administration's (GSA) operating costs associated with the management and administration of this contract are recovered through a CAF. In accordance with the OASIS base contract, the CAF shall be 0.1 percent of the total TO value. This TO shall have a separate cost-reimbursable Contract Line Item Number (CLIN) to cover this access fee.

#### **B.3 ORDER TYPES**

The contractor shall perform the effort required by this TO using the following contract types:

- a. Cost-Plus-Award-Fee (CPAF) basis for mandatory CLINs 0001, 1001, 2001, 3001, and 4001.
- b. CPAF basis for optional CLINs 0002, 1002, 2002, 3002, and 4002.
- c. Cost-Reimbursable Not-to-Exceed (NTE) basis for CLINs 0003, 1003, 2003, 3003, and 4003; 0004, 1004, 2004, 3004, and 4004; 0005, 1005, 2005, 3005, and 4005; and 0006, 1006, 2006, 3006, and 4006.

#### **B.4 SERVICES AND PRICES/COSTS**

Long-distance travel is defined as travel over 50 miles from contractor's duty station or assigned place of performance. Local travel will not be reimbursed.

The following abbreviations are used in this price schedule:

CLIN Contract Line Item Number

CPAF Cost-Plus-Award-Fee

NTE Not-to-Exceed
ODC Other Direct Cost

#### **B.4.1 BASE PERIOD:**

#### MANDATORY LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
0001	Labor (Tasks 1-6)	\$	\$	\$

#### ADDITIONAL AS-NEEDED SERVICES (OPTIONAL) LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
0002	Labor (Task 7)			\$

## COST-REIMBURSEMENT TRAVEL, MATERIALS AND EQUIPMENT, AND ODC CLINS

CLIN	Description		Total NTE Price
0003	Materials and Equipment Including Indirect Handling Rate%		\$100,000
0004	ODCs Including Indirect Handling Rate %	NTE	\$100,000
0005	Long-Distance Travel Including Indirect Handling Rate%	NTE	\$500,000

CLIN	Description	Total Ceiling Price
0006	Contract Access Fee	Enter amount in accordance with the proposed amount and the OASIS rate.

TOTAL CEILING BASE PERIOD CLINs:	\$

#### **B.4.2 FIRST OPTION PERIOD:**

#### MANDATORY LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
1001	Labor (Tasks 1-6)	\$	\$	\$

#### ADDITIONAL AS-NEEDED SERVICES (OPTIONAL) LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
1002	Labor (Task 7)			\$

## COST-REIMBURSEMENT TRAVEL, MATERIALS AND EQUIPMENT, AND ODC CLINS

CLIN	Description		Total NTE Price
1003	Materials and Equipment Including Indirect Handling Rate%		\$100,000
1004	ODCs Including Indirect Handling Rate%	NTE	\$100,000
1005	Long-Distance Travel Including Indirect Handling Rate%	NTE	\$500,000

CLIN	Description		Total Ceiling Price
1006	Contract Access Fee	NTE	Enter amount in accordance with the proposed amount and the OASIS rate.

#### **B.4.3 SECOND OPTION PERIOD:**

#### MANDATORY LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
2001	Labor (Tasks 1-6)	\$	\$	\$

#### ADDITIONAL AS-NEEDED SERVICES (OPTIONAL) LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
2002	Labor (Task 7)			\$

## COST-REIMBURSEMENT TRAVEL, MATERIALS AND EQUIPMENT, AND ODC CLINS

CLIN	Description		Total NTE Price
2003	Materials and Equipment Including Indirect Handling Rate%	NTE	\$100,000
2004	ODCs Including Indirect Handling Rate%	NTE	\$100,000
2005	Long-Distance Travel Including Indirect Handling Rate%	NTE	\$500,000

CLI	N	Description		Total Ceiling Price
200	16	Contract Access Fee	NTE	Enter amount in accordance with the proposed amount and the OASIS rate.

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TOTAL	CEILING SECOND OPTION PERIOD CLINs:	\$	

#### **B.4.4** THIRD OPTION PERIOD:

#### MANDATORY LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
3001	Labor (Tasks 1-6)	\$	\$	\$

#### ADDITIONAL AS-NEEDED SERVICES (OPTIONAL) LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
3002	Labor (Task 7)			\$

## ${\color{blue} \textbf{COST-REIMBURSEMENT TRAVEL, MATERIALS AND EQUIPMENT, AND ODC } \\ {\color{blue} \textbf{CLINs}} \\ {\color{blue} \textbf{CLINs}} \\ {\color{blue} \textbf{COST-REIMBURSEMENT TRAVEL, MATERIALS AND EQUIPMENT, AND ODC } \\ {\color{blue} \textbf{CLINs}} \\ {\color{b$

CLIN	Description		Total NTE Price
3003	Materials and Equipment Including	NTE	\$100,000
3003	Indirect Handling Rate%	NIE	\$100,000
3004	ODCs Including Indirect Handling	NTE	\$100,000
3004	Rate%	NIE	\$100,000
3005	Long-Distance Travel Including	NTE	\$500,000
3003	Indirect Handling Rate%	NIE	\$200,000

CLIN	Description	Total Ceiling Price
3006	Contract Access Fee	Enter amount in accordance with the proposed amount and the OASIS rate.

TOTAL CEILING THIRD OPTION PERIOD CLINS:	\$
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#### **B.4.5 FOURTH OPTION PERIOD:**

#### MANDATORY LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
4001	Labor (Tasks 1-6)	\$	\$	\$

#### ADDITIONAL AS-NEEDED SERVICES (OPTIONAL) LABOR CPAF CLIN

CLIN	Description	Cost	Award Fee	Total CPAF
4002	Labor (Task 7)			\$

## COST-REIMBURSEMENT TRAVEL, MATERIALS AND EQUIPMENT, AND ODC CLINS

CLIN	Description		Total NTE Price
4003	Materials and Equipment Including Indirect Handling Rate%	NTE	\$100,000
4004	ODCs Including Indirect Handling Rate %	NTE	\$100,000
4005	Long-Distance Travel Including Indirect Handling Rate%	NTE	\$500,000

CLIN	Description	Total Ceiling Price
4006	Contract Access Fee	Enter amount in accordance with the proposed amount and the OASIS rate.

TOTAL CEILING FOURTH OPTION PERIOD CLINs:	<b>\$</b>	
GRAND TOTAL CEILING ALL CLINs:	\$	

#### **B.5 SECTION B TABLES**

## B.5.1 MATERIALS AND EQUIPMENT, OTHER DIRECT COSTS (ODCs), AND LONG-DISTANCE TRAVEL HANDLING RATE

Materials and Equipment, ODCs, and Long-Distance Travel costs incurred may be burdened with the contractor's indirect/material handling rate in accordance with the contractor's disclosed practices, provided that the basic contract does not prohibit the application of indirect rate(s) on these costs.

- a. If no indirect/material handling rate is allowable in accordance with the contractor's disclosed practices, no indirect/material handling rate shall be applied to or reimbursed on these costs.
- b. If no rate is specified in the schedule of prices above, no indirect rate shall be applied to or reimbursed on these costs.

The indirect handling rate over the term of the TO shall not exceed the rate specified in the schedule of prices above.

#### **B.5.2 DIRECT LABOR RATES**

Labor categories proposed shall be mapped to existing OASIS labor categories.

#### **B.6 INCREMENTAL FUNDING**

## **B.6.1 INCREMENTAL FUNDING LIMITATION OF GOVERNMENT'S OBLIGATION**

#### **Incremental Funding Chart for CPAF**

See Section J, Attachment C - Incremental Funding Chart (Excel Spreadsheet).

#### **B.7** AWARD FEE POOL VALUE REPORTING TABLE

The Award Fee Determination Plan (AFDP) establishes award fee. See Section J, Attachment D – Award Fee Determination Plan.

#### C.1 BACKGROUND

The United States Border Patrol (USBP) is the mobile, uniformed law enforcement arm of the U.S. Customs and Border Protection (CBP) within the Department of Homeland Security (DHS) responsible for securing U.S. borders between ports of entry. The function of planning, managing and supporting the acquisition and operation of the capabilities, technologies and services to meet the requirements established by CBP was performed by the Program Management Office (PMO) within the Office of Acquisitions (OA). The USBP Program Management Office Directorate (PMOD) was formed in 2016 based on a re-alignment of responsibilities within the CBP. The PMOD assumed functions previously performed by OA and now supports the overall mission of CBP. The PMOD is currently organized into five portfolios; however, the priorities of USBP are dynamic, and the PMOD may pursue new acquisition projects or add new portfolios in order to meet additional requirements from CBP.

#### C.1.1 PURPOSE

The purpose of this TO is to acquire contractor services to support the overall CBP mission and specifically the PMOD system acquisition life cycle and engineering efforts. The anticipated outcome of these services is to help PMOD efficiently and effectively deliver the solutions required by the CBP.

#### C.1.2 AGENCY MISSION

The CBP is America's frontline, protecting the nation from threats to our safety and economy and preventing terrorists and terrorist weapons from entering the U.S. By protecting the nation's Ports of Entries (POEs), CBP secures the flow of people and goods into and out of the country while facilitating legitimate travel and trade. CBP's key mission elements are defined in Table 1. The USBP PMOD portfolios directly support these mission elements through the capability to predict, detect, track, identify, classify, and respond to activity.

Mission **Definition Element** Predict To anticipate illegal traffic actions prior to illegal activity. To dissuade illegal cross-border activity into and out of the U.S. by creating Deter and conveying a certainty of detection and apprehension. To discover possible illegal traffic. Detect To follow the progress/movements of possible illegal traffic. Track To determine the detected entity (e.g., human, animal, conveyance, Identify unknown). Classify To determine the level of threat or intent of the detected entity. To employ the appropriate level of law enforcement resources to successfully Respond address illegal traffic. To take final CBP action, whether criminally, administratively, or other, Resolve against apprehended illegal traffic.

**Table 1: CBP Mission Elements** 

#### C.2 SCOPE

The scope of the Acquisition Program Management and Technical Solutions (APMTS) TO is to provide system acquisition life cycle and engineering support services to the PMOD portfolios for the acquisition, deployment oversight, and sustainment of USBP border security capabilities, technologies, and systems from project initiation through close out. The major task areas of the APMTS TO are defined below:

- a. TASK 1 Provide Task Order Program Management
- b. TASK 2 Acquisition and Program Management Services
- c. TASK 3 Technical and Engineering Services
- d. TASK 4 Environmental Planning and Real Estate Services
- e. TASK 5 Life Cycle Logistics Management Services
- f. TASK 6 Metrics, Compliance, and Budget Services
- g. TASK 7 Additional As-Needed Support Services (Optional)

Services under this TO shall be in accordance with the most current versions of the DHS Acquisition Management Directive 102-01 and Systems Engineering Life Cycle 102-01-103.

#### **C.3 CURRENT ENVIRONMENT**

The PMOD is one of the five directorates under USBP and has the responsibility to plan, acquire, and manage the sustainment of the technology to keep the border safe and facilitate travel and trade. The PMOD receives requirements from CBP and executes the acquisition life cycle process in order to fulfill those requirements (See Section J, Attachment T - Acquisition Life Cycle Framework for a graphical representation). During the acquisition life cycle, the PMOD oversees cost, schedule, and performance of USBP projects and directs the program and project management activities.

The tools and processes that are currently in use within the PMOD are provided in Section J, Attachment U - PMOD Tools and Processes.

The estimated deliverables under APMTS are included in Section J, Attachment Y - APMTS Deliverable Estimate Matrix.

The PMOD is currently organized into five portfolios that manage programs in support of USBP (See Section J Attachment V - PMOD Program Descriptions and Section J, Attachment W - PMOD Org Chart). The priorities of USBP are dynamic, and the PMOD may pursue new acquisition projects or add new portfolios in order to meet additional requirements from CBP.

Portfolio 1: Acquisition Technical and Administrative Specialties (ATAS) Portfolio The ATAS portfolio functions as the PMO of the PMOD and facilitates the acquisition activities across the portfolios. The ATAS portfolio centrally manages and establishes the priorities of a matrixed resource pool of integrated project team members assigned to the current and future portfolios. Tasking for day-to-day operations resides within the portfolios.

#### Portfolio 2: Integrated Fixed Tower (IFT) Portfolio

The IFT portfolio manages the acquisition and oversight of projects focused on the technology and services for communication towers that provide automated, persistent, wide-area surveillance for detecting, tracking, identifying, and classifying of illegal entries to increase situational awareness, certainty of arrest, and officer safety. The IFT portfolio also has projects Task Order Request GSC-QF0B-18-33205

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that allow USBP agents to detect, identify, classify, and resolve illegal border crossings by utilizing integrated day and night cameras, radars, unattended ground sensors, and communications relays.

#### Portfolio 3: Remote Video Surveillance Systems (RVSS) Portfolio

The RVSS portfolio manages the acquisition and oversight of projects focused on the technology and services for constructing new towers, upgrading legacy towers, and demonstrating new surveillance systems for varying geographic locations, including coastal environments. The RVSS is a remotely controlled network of day and night cameras mounted on a tower or to a permanent structure. The images are transmitted, monitored, and recorded at a central location. Each system is deployed to monitor large spans of the international border from an individual Command Center (C2). RVSS towers are equipped with sensor suites and communications equipment to provide automated, persistent wide-area surveillance for detecting, tracking, identifying, and classifying illegal entries in threat areas where mobile surveillance systems are not a viable or long-term solution.

#### Portfolio 4: Mobile and Agent-Centric Systems (MACS) Portfolio

The MACS portfolio manages the acquisition and oversight of projects focused on deployed surveillance technology that supports the USBP mission elements of detecting, identifying, classifying, and tracking entities of interest crossing the borders. The MACS portfolio is comprised of the six acquisition programs: Agent Portable Surveillance System (APSS), Cross Border Tunnel Threat (CBTT), Linear Ground Detection System (LGDS), Mobile Surveillance Capability (MSC), Mobile Video Surveillance System (MVSS), and Small Unmanned Aircraft System (SUAS).

#### Portfolio 5: Field Surveillance Services (FSS) Portfolio

The FSS portfolio manages the acquisition and oversight of projects focused on the technology and services for aerostat-borne and re-locatable tower technologies, detainee transportation, medical escort, facility guarding services to CBP, and compliance with the Commercial Spectrum Enhancement Act.

#### C.4 OBJECTIVE

The objective of the APMTS TO is to provide expert system acquisition life cycle and engineering support services for the PMOD for the acquisition, deployment oversight, and sustainment of USBP border security capabilities, technologies, and systems.

Additional APMTS program objectives for the TO are to:

- a. Provide experienced and knowledgeable resources that can quickly transition into the PMOD team structure and provide the support that is expected from the APMTS TO.
- b. Promote efficiency by ensuring all functions of the PMOD work together to deliver a successful integrated solution through flexible, collaborative, and balanced staffing support between matrixed and portfolio-specific personnel.
- c. Deliver services that can accommodate dynamic USBP requirements and projects on schedule and on budget.
- d. Promote transparent and effective communications that accurately present status to USBP stakeholders.

e. Provide Executive Management Decision Makers with timely, complete, and accurate information to make informed decisions.

#### C.5 TASKS

The tasks in Section C.5.2 through C.5.7 are performed within the CBP system acquisition and sustainment life cycle. For example, the tasks in Section C.5.3 Engineering Technical Management are focused on the cradle-to-grave system acquisition and sustainment life cycle – this does not include system development or integration.

#### C.5.1 TASK 1 – PROVIDE TASK ORDER PROGRAM MANAGEMENT

The contractor shall manage all activities under this TO. This includes the management and oversight of all activities performed by contractor personnel, including subcontractors, to satisfy the requirements identified in this TO. The contractor shall identify a Program Manager (PM) by name who shall provide management, direction, administration, quality assurance, and leadership of the execution of this TO. The PM shall be responsible for creating a schedule that identifies where resources will be matrixed to within PMOD. The schedule shall be a living document that will change based on the needs of the projects/programs within the portfolio (e.g., some resources could be split across multiple portfolios at the same time). The PM shall work closely with the Government to ensure the schedule meets the needs of the portfolios.

#### C.5.1.1 SUBTASK 1.1 – COORDINATE A PROJECT KICK-OFF MEETING

The contractor shall schedule, coordinate, and host a Project Kick-Off Meeting at the location approved by the Government (Section F, Deliverable 02). The meeting will provide an introduction between the contractor personnel and Government personnel who will be involved with the TO. The meeting will provide the opportunity to discuss questions that the contractor may have including technical, management, and security issues, and travel authorization and reporting procedures. At a minimum, the attendees shall include Key contractor Personnel, representatives from the directorates, other relevant Government personnel, and the Federal Systems Integration and Management Center (FEDSIM) Contracting Officer's Representative (COR).

At least three days prior to the Kick-Off Meeting, the contractor shall provide a Kick-Off Meeting Agenda (Section F, Deliverable 01) for review and approval by the FEDSIM COR and the USBP Technical Point of Contact (TPOC) prior to finalizing. The agenda shall include, at a minimum, the following topics/deliverables:

- a. Points of Contact (POCs) for all parties.
- b. Draft Project Management Plan (PMP) (Section F, Deliverable 07) and discussion including schedule, tasks, etc.
- c. Personnel discussion (i.e., roles and responsibilities and lines of communication between contractor and Government).
- d. Staffing Plan and status.
- e. Updated Transition-In Plan (Section F, Deliverable 11) and discussion.
- f. Security discussion and requirements (i.e., building access, badges, Common Access Cards (CACs)).
- g. Invoicing requirements.

- h. Transition discussion.
- i. Monthly cost reporting requirements.

The Government will provide the contractor with the number of Government participants for the Kick-Off Meeting, and the contractor shall provide sufficient copies of the presentation for all present.

The contractor shall draft and provide a Kick-Off Meeting Minutes Report (Section F, Deliverable 03) documenting the Kick-Off Meeting discussion and capturing any action items.

## C.5.1.2 SUBTASK 1.2 – PREPARE A MONTHLY STATUS REPORT (MSR) AND CONVENE MONTHLY STATUS MEETING

The contractor shall develop and provide an MSR (Section J, Attachment F) (Section F, Deliverable 04). The MSR shall include the following:

- a. Activities during reporting period, by task (include on-going activities, new activities, and completed activities, and progress to date on all above mentioned activities). Each section shall start with a brief description of the task.
- b. Problems and corrective actions taken. Also include issues or concerns and proposed resolutions to address them.
- c. Personnel gains, losses, and status.
- d. Status of background investigations and security clearances.
- e. Government actions required.
- f. Schedule (show tasks, milestones, and deliverables; planned and actual start and completion dates for each).
- g. Summary of trips taken, conferences attended, etc. (attach Trip Reports to the MSR for reporting period).
- h. Cost incurred by CLIN.
- i. Accumulated invoiced cost for each CLIN up to the previous month.
- j. Projected cost of each CLIN for the current month.
- k. Resource laden schedule of staff and what portfolios they are supporting.

The contractor shall conduct a Monthly Status Meeting (Section F, Deliverable 05) to brief the FEDSIM COR, USBP TPOC, Agency representatives, and other Government stakeholders on the status of the TO and activities. The purpose of this meeting is to ensure all stakeholders are informed of the monthly activities and the MSR, provide opportunities to identify other activities and establish priorities, and coordinate resolution of identified problems or opportunities. The contractor PM shall provide minutes of this meeting in a Monthly Status Meeting Report, including attendance, issues discussed, decisions made, and action items assigned (Section F, Deliverable 06).

The Monthly Status Meeting shall include, at a minimum:

- a. The status of activities during the reported period, by task area.
- b. Project schedule.
- c. Financial status overview.
- d. Procurement status of tools/ODCs.

- e. Status of action items, risks, and issues.
- f. Progress to date on all items identified in the list above for the MSR.
- g. Identify other activities for discussion.
- h. Establish priorities.
- i. Coordinate resolution of identified problems or opportunities.

#### C.5.1.3 SUBTASK 1.3 – PREPARE A PROJECT MANAGEMENT PLAN (PMP)

The contractor shall document all support requirements in a PMP. The contractor shall provide the Government with a draft PMP (Section F, Deliverable 07) on which the Government will make comments. The final PMP (Section F, Deliverable 08) shall incorporate the Government's comments. The PMP is an evolutionary document that shall be updated annually at a minimum (Section F, Deliverable 09). The contractor shall work from the latest Government-approved version of the PMP.

#### The PMP shall:

- a. Describe the proposed management approach.
- b. Contain detailed Standard Operating Procedures (SOPs) for all tasks.
- c. Include milestones, tasks, and how resources will be matrixed to the portfolios.
- d. Provide for an overall Work Breakdown Structure (WBS) with a minimum of three levels and associated responsibilities and partnerships between Government organizations.
- e. Describe in detail the contractor's approach to risk management under this TO, to include methods for risk discovery and list of identified of risks and mitigation strategies.
- f. Describe in detail the contractor's approach to communications, including processes, procedures, communication approach, and other rules of engagement between the contractor and the Government.
- g. Describe in detail the contractor's approach to ensuring quality in meeting the requirements of the TO. The contractor shall describe its quality assurance methodology for accomplishing TO performance expectations and objectives. The contractor shall fully discuss its validated processes and procedures that provide high quality performance for each Task Area. The contractor shall describe how the processes integrate with the Government's requirements. The contractor shall perform its approach to quality control.

#### C.5.1.4 SUBTASK 1.4 – PREPARE TRIP REPORTS

The contractor shall complete a Trip Report for each trip, unless the Government provides an exception when the request for travel is submitted (Section F, Deliverable 10). The contractor shall keep a summary of all long-distance travel including, but not limited to, the name of the employee, location of travel, duration of trip, and POC at travel location. Trip reports shall also contain Government approval authority, total cost of the trip, a detailed description of the purpose of the trip, and any knowledge gained. At a minimum, trip reports shall be prepared with the information provided in Section J, Attachment G.

#### C.5.1.5 SUBTASK 1.5 – TRANSITION-IN

The contractor shall provide an Updated Transition-In Plan (Section F, Deliverable 11) provided with its proposal and provide a Final Transition-In Plan as required in Section F (Section F, Deliverable 12). The contractor shall ensure that there will be minimal service disruption to vital Government business and no service degradation during and after transition. The contractor shall implement its Transition-In Plan No Later Than (NLT) 10 calendar days after award, and all transition activities shall be completed 90 calendar days after approval of Final Transition-In Plan (Section F, Deliverable 12).

#### C.5.1.6 SUBTASK 1.6 – TRANSITION-OUT

The contractor shall provide transition-out support when required by the Government. The Transition-Out Plan shall facilitate the accomplishment of a seamless transition from the incumbent to an incoming contractor/Government personnel at the expiration of the TO. The contractor shall provide a draft Transition-Out Plan within six months of Project Start (PS) (Section F, Deliverable 13). The Government will work with the contractor to finalize the Transition-Out Plan (Section F, Deliverable 14) in accordance with Section F. At a minimum, this Transition-Out Plan shall be reviewed and updated on an annual basis (Section F, Deliverable 15).

In the Transition-Out Plan, the contractor shall identify how it will coordinate with the incoming contractor and/or Government personnel to transfer knowledge regarding the following:

- a. Project management processes.
- b. POCs.
- c. Location of technical and project management documentation.
- d. Status of ongoing technical initiatives.
- e. Appropriate contractor-to-contractor coordination to ensure a seamless transition.
- f. Transition of Key Personnel.
- g. Schedules and milestones.
- h. Actions required of the Government.

The contractor shall also establish and maintain effective communication with the incoming contractor/Government personnel for the period of the transition via weekly status meetings or as often as necessary to ensure a seamless transition-out.

The contractor shall implement its Transition-Out Plan NLT six months prior to expiration of the TO.

#### C.5.2 TASK 2 – ACQUISITION AND PROGRAM MANAGEMENT SERVICES

The contractor shall provide system acquisition and program management services to facilitate the cradle-to-grave system acquisition process within the PMOD.

The contractor shall provide acquisition support services to the PMOD during the acquisition life cycle. Common activities include integration planning with other pre-award efforts and providing source selection tools and support. The contractor shall also provide services for the Planning, Programming, Budgeting, and Accountability (PPBA) process for resource allocation planning, congressional justifications, and acquisition planning. The contractor shall have

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knowledge of and follow DHS MD 102 and shall be able to successfully support the PMOD through complex system acquisitions. The knowledge of system acquisition procedures and processes through experience and certifications is necessary to perform these duties.

The contractor shall provide support to the PMOD PMs regarding contract issues involving scope, compliance, modifications, and alternative contract solutions. The contractor shall identify requirements, deliverables, and specifications that should be included in acquisitions. The contractor shall support the PMOD to develop and update documentation to support acquisition strategy, planning, and execution including:

- a. Life Cycle Cost Estimates (LCCEs)
- b. Market Research Plans and Analysis
- c. Integrated Logistic Support Plans (ILSP)
- d. Systems Engineering Plans (SEP)
- e. Test Evaluation Master Plans (TEMP)
- f. Acquisition Plans (AP)
- g. Program Management Plans (PMP)
- h. Contract Management Plans (CMP)
- i. Cost Estimating Baseline Document (CEBD)
- j. Acquisition Program Baseline (APB)
- k. Other artifacts required by DHS MD 102-02 and the Systems Engineering Life Cycle (SELC)

The contractor shall work closely with the CBP Office of Acquisition, Mission Readiness Operations Directorate (MROD), and Assistant Program Managers for Business (APMBs). The APMBs are assigned to the portfolios and provide input and support with Acquisition Management, Program Financial Management, Budget Development, Spend Plan Development, Office of Management and Budget (OMB) 300 Business Cases, Asset Capitalization, and Fund Execution and Accountability. An overview of the roles and responsibilities for the APMBs is found in Section J, Attachment X.

## C.5.2.1 SUBTASK 2.1 – REQUIREMENTS ANALYSIS AND DEVELOPMENT SERVICES

The contractor shall provide requirements analysis and development services to define the requirements for the systems and products required by users and other stakeholders. This includes documenting the user and stakeholder requirements for the desired services or systems and iteratively reviewing and refining the requirements as additional details are known. This also includes transforming the user requirements into technical requirements in the context of planned customer use, environments, and identified system characteristics. The contractor shall establish a requirements baseline for the project and further analyze the requirements to identify deficiencies and cost drivers. The contractor shall decompose higher-level functions identified through requirements analysis into lower-level functions and employ tools such as functional block diagrams, functional flow diagrams, time lines, and control/data flow diagrams to document the requirements.

The contractor shall conduct trade studies to support functional allocation of requirements, evaluate alternative architectures and solution sets, support cost and performance trade-offs, and examine proposed system changes. Where critical resources (e.g., weight, power, memory, and throughput) must be allocated, trade studies may be required to determine the proper allocation.

The contractor shall conduct Analysis of Alternatives (AoA); Alternative Analysis (AA); and Doctrine, Organization, Training, Materiel, Leadership and Education, Personnel, Facilities (DOTMLPF) analysis to identify potential solutions to meet the need of CBP.

The outcome of the analysis should be documented in a Functional Requirements Document, Constraint Evaluation Analysis Report, Cost Benefits Reports, or Trade Studies Report.

The contractor shall prepare Requirements Analysis Reports, Functional Requirements Documents, Constraint Evaluation Analysis Reports, Cost Benefit Reports, AoA Reports, AA Reports, DOTMLPF Reports, and Trade Studies Reports and update as required in Section F (Section F, Deliverable 17).

#### C.5.2.2 SUBTASK 2.2 – MARKET RESEARCH SERVICES

The contractor shall conduct market research of commercial and non-developmental items to determine what solutions are available to meet the PMOD needs. The contractor shall provide recommendations for acquisition strategies that incorporate the latest advances in technology and encourage commercial competition. The contractor input will be used in the drafting of acquisition documents including, product descriptions, Statements of Work (SOWs), Performance Work Statements (PWSs), Statements of Objectives (SOOs), and Market Research Reports (Section F, Deliverable 18).

The contractor shall prepare the Market Research Reports and update as required in Section F (Section F, Deliverable 18).

#### C.5.2.3 SUBTASK 2.3 – PMOD PORTFOLIO PROGRAM MANAGEMENT SERVICES

The contractor shall provide program management services to support the operations of the PMOD. This includes the overall support to the PMOD to ensure that the significant technology deployments under the PMOD are achieving its program goals.

This support shall include (with Government oversight and approval):

- a. Managing and reporting on cost, schedule, quality, and performance goals.
- b. Coordinating and documenting project reviews to capture ongoing program and project data and information. This includes documenting issues and action items, publishing meeting minutes, and developing briefings to communicate project status.
- c. Managing and monitoring the action item database and risk management activities. This includes managing the action item list to resolution.
- d. Developing strategies for organizational development including providing advice on the allocation of tasks to organizational elements, definition of key processes, and strategies for workforce development.
- e. Facilitating the organization, management, and control of all program managementrelated documents and artifacts. This includes the implementation of document management control procedures to maintain existing program documentation and

- historical files. Documents include, Program Management Plans, Spend Plans, Integrated Master Plans (IMP), and Integrated Master Schedules (IMS).
- f. Creating and maintaining the IMS documents for the PMOD and portfolio programs utilizing the contractor's knowledge of the systems and processes in PMOD to create accurate WBSs and schedule documents based on the requirements for the program.
- g. Working with Integrated Product Teams (IPTs) and Working Groups to develop and maintain program and project plans and charters.
- h. Supporting the PMOD in the development, execution, and management of Service Level Agreements (SLAs), Memorandum of Agreement/Understanding (MOA/MOU), Inter-Agency Agreements (IAAs), and other relevant documentation.
- i. Developing artifacts that enable PMOD to respond to internal and external inquiries.
- j. Developing and updating a master schedule of staff that includes the portfolios and specific projects that they are supporting.
- k. Provide technical writing support for the creation of PMOD documentation.
- 1. Providing administrative personnel support for the Executive Director and portfolios.

The contractor shall prepare PMOD Program Management Deliverables, such as IMS and other schedules, cost reports, performance reports, project review documents, action item reports, meeting minutes, status briefings, project plans and charters, SLAs, MOA/MOU documents, IAAs, and artifacts that enable PMOD to respond to internal and external inquiries and update as required in Section F (Section F, Deliverable 19).

#### C.5.2.4 SUBTASK 2.4 – PROGRAM DEPLOYMENT SERVICES

The contractor shall provide system deployment and maintenance support for PMOD systems. This includes providing deployment planning technical expertise, coordinating field deployment activities with Federal, state, and local agencies, and overseeing the deployment execution for PMOD systems. Once the systems have been successfully deployed, the contractor shall inspect project sites and systems to assess and maintain adherence to design specifications, identify and resolve technical and sustainment issues, and surveil maintenance support activities.

Activities accomplished in support of Program Deployment Services shall be documented in the Trip Report (Section F, Deliverable 10) or Monthly Status Report (Section F, Deliverable 04).

#### C.5.2.5 SUBTASK 2.5 – ENTERPRISE ARCHITECTURE SERVICES

The contractor shall provide expertise to achieve and maintain PMOD program alignment within DHS/CBP, system architecture, and technology standards, including defining a framework and/or structure of components and principles and guidelines. This includes the development of Performance Reference Model (PRM), Business Process Models (BPM), To-Be and As-Is Business Process Models, and performance measures/metrics for all programs as required in Section F (Section F, Deliverable 24). This also includes the development of SELC TPs and preparation for Enterprise Architecture reviews.

#### C.5.3 TASK 3 – TECHNICAL AND ENGINEERING SERVICES

The contractor shall provide engineering support in the system acquisition and sustainment life cycle across the portfolios to help ensure the optimal systems and services are acquired, secured,

and maintained to support the USBP mission. USBP employs a wide range of technology to meet the mission. The PMOD requires expert knowledge to support the Government Lead System Engineers (LSEs) to analyze stakeholder requirements, available technologies, and regulations to define, acquire, test, secure, and maintain compliant solutions while balancing risk factors due to cost, schedule, and technical performance.

#### C.5.3.1 SUBTASK 3.1 -TECHNICAL MANAGEMENT SERVICES

The contractor shall assist the PMOD in the technical engineering management of the PMOD portfolio of programs, projects, demonstrations, and other efforts. The contractor shall apply systems engineering policies and processes that comply with DHS and CBP systems engineering standards and procedures, and provide support for the development of system engineering artifacts. This shall include:

- a. Providing SELC tailoring development and prepare the final SELC Tailoring Plan (TP).
- b. Providing support, development, and technical subject matter expertise on engineering documents as identified in the program/project SELC TP. This includes reviewing documents, conducting assessments, and providing briefings.
- c. Participating in program-level review boards, including engineering, configuration, risk, and test review boards.
- d. Providing technical risk assessments and mitigation strategies and options in accordance with the risk management process.
- e. Providing analysis and reporting to ensure the technical integrity of all technical baselines, as defined in DHS 102-01-001, Appendix B, and the CBP Program Life Cycle Process Guide.
- f. Providing technical coordination for all developmental tests and assessments.
- g. Collecting and evaluating technical information for use in market research and trade studies.
- h. Maintaining comprehensive awareness of the program's and contract's progress with respect to cost, schedule, and performance as an enabler to informed decision making.
- i. Supporting program leadership on technical developments, issues, and readiness to enter into SELC technical reviews, entry and exit criteria, and all program reviews.

The contractor shall prepare a SELC Tailoring Plan and update as required in Section F (Section F, Deliverable 20).

#### C.5.3.2 SUBTASK 3.2 – SOFTWARE ANALYSIS SERVICES

The contractor shall provide software analysis support during the system acquisition and sustainment life cycle to support the requirements definition, evaluation, testing, and configuration management of software for PMOD programs and projects. The contractor shall not provide software development services under this Task Order.. This software analysis task shall include:

- a. Evaluating software intensive programs and processes.
- b. Analyzing software requirements.

- c. Conducting software design evaluations and construction reviews of work products submitted for PMOD programs and projects.
- d. Evaluating software test and evaluation work products submitted for PMOD programs and projects.
- e. Conducting evaluation and analysis of software maintenance, configuration management, engineering management and process development, tools and methods, and quality assessments.

The contractor shall prepare a Software Analysis Report and update as required in Section F (Section F, Deliverable 21).

#### C.5.3.3 SUBTASK 3.3 – TEST AND EVALUATION (T&E) SERVICES

The contractor shall provide T&E support for testing of PMOD systems. Support involves the design and development of test processes and plans, execution of testing, and documentation of test results. This shall include:

- a. Recommending policy and procedures for the T&E Directorate, including T&E roles and responsibilities and T&E lexicon definition.
- b. Developing T&E artifacts for PMOD acquisitions.
- c. Developing Test Plans, Test Procedures, and Data Management and Analysis Plan for each test event.
- d. Developing Contract Data Requirements List (CDRLs) and Data Item Descriptions (DIDs).
- e. Developing Test Readiness Review (TRR) criteria.
- f. Conducting developmental T&E, integration testing, and assessment testing to verify technical performance.
- g. Conducting testing in the field, including execution of dry runs and runs for record. This includes test support for pilot projects and demonstrations.
- h. Conducting test site T&E support to include acquiring test support material and services as necessary to ensure continual and uninterrupted execution of test events.
- i. Setup and analysis of test data to ensure accurate and complete test evaluation. This includes test data collection, management, storage, and archiving.
- j. Analyzing hardware and software failures and recommendations to vendors of corrective action.

The contractor shall prepare and update Test Plans, Test Procedures, Data Management and Analysis Plans, CDRLs, DIDs, TRR criteria, Test and Evaluation Reports, Quick-Look reports, Operational T&E Reports, and Test Reports, as required in Section F (Section F, Deliverable 22).

## C.5.3.4 SUBTASK 3.4 – CONFIGURATION, RISK, AND QUALITY MANAGEMENT SERVICES

The contractor shall provide CM, Quality Assurance (QA), and Risk Management (RM) support and expertise to the PMOD. The services shall include:

a. Complying with CM policy and guidance and supporting the PMOD at Configuration Control Boards (CCB).

- b. Complying with and maintain policy and processes for a RM program within the DHS RM Framework.
- c. Complying with QA policy and guidance to include a focus on high quality standards like ISO9001, AS9100, and Capability Maturity Model Integration (CMMI).
- d. Providing continual process improvement methodology of RM, CM, and QA processes and procedures that includes the systematic use of measurement data.
- e. Developing a Quality Management Plan (QMP) that encompasses technical assessments and process management.

The contractor shall prepare and update a QMP as required in Section F (Section F, Deliverable 23).

## C.5.3.5 SUBTASK 3.5 – COMMUNICATIONS, SENSOR, AND SURVEILLANCE ENGINEERING SERVICES

The contractor shall provide technical and engineering support for the diverse communications, sensor, and surveillance systems contained within the PMOD portfolios throughout system acquisition and sustainment life cycle. The contractor support shall be cradle-to-grave and include requirements definition, design, evaluation, testing, and maintenance of communications systems. The contractor shall provide technical and engineering expertise on communications, sensors, and surveillance system designs, processes, interfaces, infrastructure, and supporting processes. This shall include:

- a. Spectrum management and studies for communications and surveillance sensors and frequencies.
- b. Network service requests for services from DHS-CBP OneNet or similar commercial services.
- c. Geospatial view-shed and Line of Sight (LOS) path engineering of communications and surveillance sensors.
- d. Wide-band wireless communications systems such as microwave.
- e. Broadband communications networks such as fiber-optics, Wi-Fi, Wi-Max, Long-Term Evolution (LTE) and Cellular 4G.
- f. Narrowband communications networks for systems such as Unattended Ground Sensors.
- g. Air-to-ground communications for airborne surveillance platforms.
- h. Agent-centric land mobile radio and relays.
- i. Sensor to communication integration and interfaces.
- j. National Telecommunications and Information Administration (NTIA) compliance and documentation development and analysis.
- k. Analysis of performance impacts and requirements development of communication and surveillance systems.
- 1. Modeling and simulation of communication and surveillance system predicted performance.
- m. Ensuring the system design is accurately portrayed in the geographic lay-down.

- n. Day and night cameras, seismic, Infrared (IR) and acoustic, magnetic, seismic, Electromagnetic Induction (EMI), Electrical Resistivity Tomography (ERT), laser range finder, laser designator, laser illuminator, and video ground sensors and sensor networks.
- o. Ground surveillance radar design and on-site performance including signal processing.
- p. Electro Optical (EO)/IR systems design and performance including signal and video processing.
- q. Remote sensing including airborne and space-borne sensing.
- r. The interaction of sensors with the real-world environment and prediction and measurement of resulting system performance.
- s. End-to-end video analysis including encoding/decoding algorithms and integration.
- t. Sensor-to-screen evaluation.
- u. Hyperspectral and multispectral imaging.
- v. Understanding the impacts of environmental conditions on the technology and mitigating in the acquisition of systems. This includes emissions and noise that could interfere with the technology such as electromagnetic and naturally occurring noise.

Activities performed in support of the Communications, Sensor, and Surveillance Engineering Services Subtask shall be reported in the contractor's Monthly Status Report (Section F, Deliverable 04).

#### C.5.4 TASK 4 – ENVIRONMENTAL PLANNING AND REAL ESTATE SERVICES

The PMOD requires environmental planning and real estate support services in a due diligence and support capacity during the system acquisition and sustainment life cycle. The contractor shall help the PMOD ensure that proper environmental planning and real estate due diligence processes are followed. The CBP Office of Facilities and Asset Management (OFAM) will act as the final Government decision maker for Environmental and Real Estate transactions.

The current process for environmental planning and real estate due diligence services within the PMOD relies heavily on other offices within CBP. Currently, the PMOD performs planning and review activities for these processes, but is minimally involved in the actual creation of the documentation or performance of the planning or due diligence processes. As the PMOD matures as an organization, the vision is to perform a larger percentage of the environmental planning and real estate due diligence preparation work within the PMOD. The end goal of the PMOD would be to perform all of the work to present a complete package for the OFAM office to review and approve.

#### C.5.4.1 SUBTASK 4.1 – ENVIRONMENTAL PLANNING SUPPORT SERVICES

The contractor shall provide environmental planning support to the PMOD during the system acquisition and sustainment life cycle. This support includes the planning and review of categorical exclusions and environmental assessments, and providing advisory support on the process for obtaining environmental review and approvals from the relevant agencies and stakeholders. This support does not include directly performing environmental impact studies.

The contractor shall review environmental impact studies, National Environmental Policy Act (NEPA) compliance, State Historic Preservation Office (SHPO) cultural surveys, and tower site

environmental, biological, and archeological assessments. The contractor shall ensure coordination of all activities associated with the environmental activities are appropriately scheduled and completed on time for geographic deployments to occur on schedule. The contractor shall analyze the potential effects PMOD programs/projects have on the environment and provide expertise to mitigate the effects to achieve the PMOD program goals.

The contractor shall prepare and update Environmental Planning Reports as required in Section F (Section F, Deliverable 25).

#### C.5.4.2 SUBTASK 4.2 – REAL ESTATE SUPPORT SERVICES

The contractor shall provide real estate services support to the PMOD, including facilities planning and operational services for facilities owned, leased, or occupied by CBP personnel supporting PMOD programs. The contractor shall provide support for metes and bounds, title abstracts, Offer to Sell documents, condemnation letters, orders of possession, and settlement tracking. The contractor shall provide research through a real estate search and property information tool (e.g., CoreLogic, RedVision, First American, Data Tree, and U.S. Title Records) and support for operation of the tool. The contractor shall advise the PMOD on appropriate lead time for real estate acquisition and planning and facilities construction required to support PMOD. The contractor shall support the PMOD in the process to acquire land parcels either by lease, license, easement, or purchase. This includes supporting PMOD and OFAM in gathering data that may include providing legal description of the property, formal appraisal or market surveys, waiver valuation, title search, and title report. The contractor shall review real estate documents for quality and sufficiency.

The contractor shall prepare and update the Real Estate Reports as required in Section F (Section F, Deliverable 26).

#### C.5.5 TASK 5 – LIFE CYCLE LOGISTICS MANAGEMENT SERVICES

The contractor shall provide Life Cycle Logistics Management support in the system acquisition and sustainment life cycle across the portfolios to ensure the optimal systems and services are acquired and maintained, assets are tracked and managed, and effective technical and operator training is provided to system users.

The contractor shall provide life cycle management and sustainment of PMOD-deployed systems. This support provides management of the products and systems after deployment. This shall include:

- a. Collecting, monitoring, and tracking deployed system performance.
- b. Identifying, reporting, and assisting with the resolution of operating and support deficiencies.
- c. Developing strategies to optimize system performance.
- d. Preparing for and participating in system CCBs and supporting the planning and implementation of system engineering changes.
- e. Providing input for the operations and maintenance budget formulation and reporting process for assigned systems and programs. This includes the Resource Allocation Plan (RAP), Congressional Justifications (CJs), funding allocation and tracking, system cost

- and performance measures, and development of other departmental and agency cost data reports.
- f. Preparing for and participating in technical interchange meetings. This includes developing briefing materials, meeting agendas, minutes, and tracking, to resolution, of any action items.

## C.5.5.1 SUBTASK 5.1 – INTEGRAGED LOGISTICS SUPPORT AND PLANNING SERVICES

The goals of Integrated Logistics Support (ILS) are to create systems that last longer, require less support, and reduce overall life cycle costs. The contractor shall provide ILS expertise in the planning, development, implementation, and management of PMOD systems. The contractor shall provide ILS input in the development of requirements for new systems, in the review of current program documentation, during environment and real estate planning, in the system engineering process, and in the development of training documentation. This includes planning and conducting an Integrated Logistics Support Management Team (ILSMT), Integrated Logistics Support Working Group (ILSWG), and supporting CCB activities.

The contractor shall prepare and update the Life Cycle Logistics Support Plan as required in Section F (Section F, Deliverable 27 and Section F, Deliverable 28).

#### C.5.5.2 SUBTASK 5.2 – TECHNICAL AND OPERATOR TRAINING SERVICES

The contractor shall provide support for the planning and development of technical and operator training for border enforcement technology systems in support of the PMOD Technical and Operator Training Team Lead. The contractor shall identify and provide requirements for training to be included in PMOD acquisition documentation for the system integrators to provide. The contractor shall coordinate with CBP training principles from technical and operator organizations in developing organizational strategic training plans and strategies to establish formal technical and operator training programs and artifacts. The contractor shall establish a training evaluation process to verify the effectiveness of the training. This support does not include directly providing the delivery of training.

The contractor shall prepare and update the Technical and Operator Training Report(s) as required in Section F (Section F, Deliverable 29).

## C.5.5.3 SUBTASK 5.3 – ASSET MANAGEMENT AND LOGISTICS AUTOMATION SERVICES

The contractor shall provide support for the management of the PMOD Asset Management Program. This includes operation of the Government asset management and maintenance system used for supply chain management, maintenance management, asset management, parts provisioning and optimization, staffing resource modeling, asset disposal, and system fault analysis. In support of Federal fiduciary requirements for asset accountability, the contractor shall provide support of the annual Federal inventory reporting and accounting and coordinate, schedule, and conduct physical inventories at selected CBP locations. This effort also includes reconciliation with the CBP property accountability system.

The contractor shall prepare and update the Asset Management and Logistics Report(s) as required in Section F (Section F, Deliverable 30).

#### C.5.6 TASK 6 – METRICS, COMPLIANCE, AND BUDGET SERVICES

The contractor shall assist the PMOD with metrics, compliance and budgeting services for the purposes of strategic and budgetary planning.

#### C.5.6.1 SUBTASK 6.1 – PERFORMANCE, PLANNING, AND METRICS SERVICES

The contractor shall assist in the central coordination for data management, quality assurance, performance measures/metrics, reports generation, and analysis on the PMOD programs and activities. In addition, the contractor shall assist in developing and maintaining the USBP PMOD strategic planning documents. The contractor shall provide data and support to PMOD when responding to requests for information from Agency Administration, OMB, Congress, and other stakeholders. This support shall include the following:

- a. Providing integrated program expertise for controlling, disseminating, and reporting on projects including compiling, analyzing, and reporting on status for all of the projects.
- b. Proposing new strategies and process improvements and the appropriate metrics and infrastructure support for these new strategies.
- c. Providing accurate and timely responses to high-profile border security reports.
- d. Monitoring and tracking program compliance and responsiveness to OMB, DHS, GAO, and Office of the Inspector General (OIG) guidance, findings, and reports and other Federal policies and regulations.
- e. Supporting and assisting with the dissemination and collection of data for all requests that are sent to the PMOD for response.

Activities performed in support of the Performance, Planning, and Metrics Services Subtask shall be reported in the contractor's Monthly Status Report (Section F, Deliverable 04).

## C.5.6.2 SUBTASK 6.2 – BUDGET AND FINANCIAL MANAGEMENT SUPPORT SERVICES

The contractor shall assist PMOD in formulating and executing the program and project budgets, which includes planning, programming, budgeting, and accountability. Additionally, the contractor shall assist PMOD in cost and schedule management, funds execution and accounting, and financial management. Support shall include:

- a. Providing analysis and reporting to ensure the efficient, timely, and effective implementation of program budget formulation, OMB Exhibit 300 formulation, and program cost baselines, contractor cost baselines, and financial execution (e.g., RAPs, CJs, Spend Plans, etc.).
- b. Providing analysis and data to the PMOD to ensure the alignment of budgets with strategic and programmatic goals and adherence to fiscal guidance and DHS and CBP budget policy.
- c. Providing capitol asset planning and business case development to support the PMOD.
- d. Providing INVEST support and compliance. (INVEST is a software tool to support the compiling, managing, and reporting of DHS major acquisition investments for internal and external reporting to GAO, OMB, DHS, and Congress).

- e. Developing, reviewing, and implementing project-level spend plans, and conducting regular and recurring reviews of PMOD resource utilization to identify issues that might impact the program's overall objectives.
- f. Developing and preparing routine, periodic reports on the allocation, status, tracking, commitment, obligation, and expenditure of funds.
- g. Preparing and processing funding documents, identifying program funding variances, recommending appropriate reprogramming actions and/or corrective actions, and reporting reconciled status of funds.

Activities performed in support of the Budget and Financial Management Support Services Subtask shall be reported in the contractor's Monthly Status Report (Section F, Deliverable 04).

#### C.5.6.3 SUBTASK 6.3 – COST ESTIMATING SUPPORT SERVICES

The contractor shall provide cost estimating support (analysis, models, research, and documentation) to develop LCCEs, Independent Government Cost Estimates (IGCEs), individual project estimates, and other ad hoc estimates as required. These estimates will support the Program Office's contract award process, budgetary cycle inputs, investment decisions, and other program products and requirements to provide cost information to Congress, OMB, and other-stakeholders.

The contractor shall participate in program meetings and technical interchanges to remain current with program requirements. All estimates shall be thoroughly developed and documented and adhere to DHS Headquarters and GAO Cost Assessment Guide standards to facilitate Government review, third-party replication and validation, and future updates or enhancements. The contractor shall participate in the review and reconciliation of other system contractor estimates. The contractor shall present the results of estimating support in a variety of formats such as verbal presentations, narrative reports, and briefing charts and shall participate in the development of yearly updates.

Activities performed in support of the Cost Estimating Support Services Subtask shall be reported in the contractor's Monthly Status Report (Section F, Deliverable 04).

#### C.5.7 TASK 7 –ADDITIONAL AS-NEEDED SUPPORT SERVICES (OPTIONAL)

The PMOD has a responsibility for providing rapid responses to the dynamic USBP mission requirements as they arise and in response to domestic and global events. The contractor shall provide specialized support as described in Tasks 1 through 6. Additional support requirements are variable in length and level of effort. Task 7 support services requirements and deliverables are described in Tasks 1 through 6, are within the scope of this TO, and may require additional personnel to meet the requirement.

#### SECTION D - PACKAGING AND MARKING

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#### E.1 PLACE OF INSPECTION AND ACCEPTANCE

Inspection and acceptance of all work performance, reports, and other deliverables under this TO will be performed by the USBP TPOC in conjunction with, as appropriate, the FEDSIM COR.

#### E.2 SCOPE OF INSPECTION

All deliverables will be inspected for content, completeness, accuracy, and conformance to TO requirements by the FEDSIM COR and USBP TPOC. Inspection may include validation of information or software through the use of automated tools, testing, or inspections of the deliverables, as specified in the TO. The scope and nature of this inspection will be sufficiently comprehensive to ensure the completeness, quality, and adequacy of all deliverables.

The Government requires a period NTE 15 workdays after receipt of final deliverable items for inspection and acceptance or rejection.

#### E.3 BASIS OF ACCEPTANCE

The basis for acceptance shall be compliance with the requirements set forth in the TO and relevant terms and conditions of the contract. Deliverable items rejected shall be corrected in accordance with the applicable clauses.

The final acceptance will occur when all discrepancies, errors, or other deficiencies identified in writing by the Government have been resolved, through documentation updates, program correction, or other mutually agreeable methods.

Reports, documents, and narrative-type deliverables will be accepted when all discrepancies, errors, or other deficiencies identified in writing by the Government have been corrected.

If the draft deliverable is adequate, the Government may accept the draft and provide comments for incorporation into the final version.

All of the Government's comments on deliverables shall either be incorporated in the succeeding version of the deliverable, or the contractor shall explain to the Government's satisfaction why such comments should not be incorporated.

If the Government finds that a draft or final deliverable contains spelling errors, grammatical errors, or improper format, or otherwise does not conform to the quality assurance requirements stated within this TO, the document may be rejected without further review and returned to the contractor for correction and resubmission. If the contractor requires additional Government guidance to produce an acceptable draft, the contractor shall arrange a meeting with the FEDSIM COR.

#### E.4 DRAFT DELIVERABLES

The Government will provide written acceptance, comments, and/or change requests, if any, within 15 workdays (unless specified otherwise in Section F) from Government receipt of the draft deliverable. Upon receipt of the Government comments, the contractor shall have ten workdays to incorporate the Government's comments and/or change requests and to resubmit the deliverable in its final form.

#### SECTION E - INSPECTION AND ACCEPTANCE

#### E.5 WRITTEN ACCEPTANCE/REJECTION BY THE GOVERNMENT

The FEDSIM CO/COR will provide written notification of acceptance or rejection (Section J, Attachment H) of all final deliverables within 15 workdays (unless specified otherwise in Section F). All notifications of rejection will be accompanied with an explanation of the specific deficiencies causing the rejection.

#### E.6 NON-CONFORMING PRODUCTS OR SERVICES

Non-conforming products or services will be rejected. Deficiencies shall be corrected, by the contractor, within ten workdays of the rejection notice. If the deficiencies cannot be corrected within ten workdays, the contractor shall immediately notify the FEDSIM COR of the reason for the delay and provide a proposed corrective action plan within ten workdays.

If the contractor does not provide products or services that conform to the requirements of this TO, the Government will document the issues associated with the non-conforming products or services in the award fee determination report, and there will be an associated impact to the award fee earned.

#### F.1 PERIOD OF PERFORMANCE

The period of performance for this TO is a one-year base period and four, one-year option periods. Estimated Project Start date is September 28, 2018.

Base Period: Entered at award
First Option Period: Entered at award
Second Option Period: Entered at award
Third Option Period: Entered at award
Fourth Option Period: Entered at award

#### F.2 PLACE OF PERFORMANCE

The primary place of performance will be at the CBP office in Crystal City, Virginia. The Government estimates that 40 seats will be available at the Government facility in Crystal City for contractor support personnel at time of award. Personnel not provided seats at the Government facility in Crystal City shall perform at a contractor facility in the National Capital Region.

Additional support is needed at the Southwest Field Office in Tucson, AZ (Primarily Tasks C.5.2.3, C.5.5.1, C.5.5.2, and C.5.2.3.1). All contract personnel supporting the Southwest Field Office are required to work onsite at the Government facility. The Government will provide up to ten seats at the Southwest Field Office Government facility.

Minimal support is expected at the Northern Border Coordination Center (NBCC) at the Selfridge Air National Guard Base in Harrison Charter Township, Michigan (Primarily Task C.5.2). All contract personnel supporting the NBCC are required to work onsite at the Government facility. The Government will provide one seat at the NBCC facility.

The South Texas Field Office in McAllen, TX is anticipated to become operational during the performance of the TO and would require on-site support at that time. All contract personnel supporting the South Texas Field Office are required to work onsite at the Government facility. The Government will provide the number of seats available when the office becomes operational.

Local and long-distance travel may be required to domestic USBP locations throughout the U.S. to perform the services under this TO. Local travel will not be reimbursed; long distance travel is addressed in Section H.12.

#### F.3 TASK ORDER SCHEDULE AND MILESTONE DATES

The following schedule of milestones will be used by the FEDSIM COR to monitor timely progress under this TO.

The following abbreviations are used in this schedule:

DEL: Deliverable

IAW: In Accordance With

NLT: No Later Than TOA: Task Order Award

#### SECTION F – DELIVERABLES OR PERFORMANCE

All references to days: Government Workdays

Deliverables are due the next Government workday if the due date falls on a holiday or weekend.

Data Rights Clause - Abbreviations in Gov't Rights column of the table below shall be interpreted as follows:

UR: Unlimited Rights, per FAR 27.404-1(a) and 52.227-14

RS: Restricted Software, per FAR 27.404-2 and 52.227-14

LD: Limited Rights Data, per FAR 27.404-2 and 52.227-14

SW: Special Works, per FAR 27.405-1 and 52.227-17

For software or documents that may be either proprietary COTS or custom, RS/LD rights apply to proprietary COTS software or documents and UR rights apply to custom software or documents. Government rights in open source COTS software shall be as set forth in the applicable collateral agreement. Any collateral agreements (within the meaning of FAR 52.227-14) proposed for data, regardless of the type of rights offered, shall be subject to the requirements of TOR Section H.14. For purposes of the foregoing, the terms "collateral agreement," "Supplier Agreement," and "Commercial Supplier Agreement" have the same meaning.

The Government does not assert any rights to management software tools if the contractor does not plan to charge the Government directly for that tool and does not propose that the Government will own or use that tool.

The contractor shall deliver the deliverables listed in the following table on the dates specified:

DEL. #	MILESTONE/ DELIVERABLE	CLIN	TOR REFERENCE	DATE OF COMPLETION/ DELIVERY	GOV'T RIGHTS
	Project Start (PS)			At TOA	N/A
01	Kick-Off Meeting Agenda	0001	C.5.1.1	NLT 3 workdays prior to Kick-Off Meeting	UR
02	Kick-Off Meeting	0001	C.5.1.1	Within 25 workdays of TOA	N/A
03	Kick-Off Meeting Minutes Report	0001	C.5.1.1	Within 5 workdays after Kick-Off Meeting	UR
04	Monthly Status Report	0001	C.5.1.2	Monthly (10 <sup>th</sup> calendar day of the next month)	UR
05	Monthly Status Meeting	0001	C.5.1.2	Monthly	N/A
06	Monthly Status Meeting Report	0001	C.5.1.2	5 workdays after Monthly Status Meeting	UR
07	Draft Project Management Plan	0001	C.5.1.1, C.5.1.3	Due at Kick-Off Meeting	UR

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DEL. #	MILESTONE/ DELIVERABLE	CLIN	TOR REFERENCE	DATE OF COMPLETION/ DELIVERY	GOV'T RIGHTS
08	Final Project Management Plan	0001	C.5.1.3	10 workdays after receipt of Government comments	UR
09	Project Management Plan Updates	0001	C.5.1.3	As project changes occur, no less frequently than annually	UR
10	Trip Report(s)	0001	C.5.1.4	Within 10 workdays following completion of each trip	UR
11	Updated Transition-In Plan	0001	C.5.1.1, C.5.1.5	Due at Kick-Off Meeting	UR
12	Final Transition-In Plan	0001	C.5.1.5	10 workdays after receipt of Government comments	UR
13	Draft Transition-Out Plan	0001	C.5.1.6	Within six months of PS	UR
14	Final Transition-Out Plan	0001	C.5.1.6	10 workdays after receipt of Government comments	UR
15	Transition-Out Plan Updates	0001	C.5.1.6	Annually and then quarterly during final Option Period	UR
16	Copy of TO (initial award and all modifications)	0001	F.4	Within 10 workdays of award	N/A
17	Requirements Analysis Reports, Functional Requirements Documents, Constraint Evaluation Analysis Reports, Cost Benefit Reports, AoA Reports, AA Reports, DOTMLPF Reports, and Trade Studies Reports	0001	C.5.2.1	Within 10 workdays of completion of a Requirements Analysis task, unless otherwise agreed to upon.	UR

DEL. #	MILESTONE/ DELIVERABLE	CLIN	TOR REFERENCE	DATE OF COMPLETION/ DELIVERY	GOV'T RIGHTS
18	Market Research Reports	0001	C.5.2.2	Within 10 workdays of completion of a Market Research Task, unless otherwise agreed to upon.	UR
19	PMOD Program Management Deliverables	0001	C.5.2.3	Within 10 workdays of completion of a PMOD Program Management Task, unless otherwise agreed to upon.	UR
20	SELC Tailoring Plan	0001	C.5.3.1	Within 10 workdays of new Engineering project, unless otherwise agreed to upon.	
21	Software Analysis Report	0001	C.5.3.2	Within 10 workdays of completion of a Software Engineering task, unless otherwise agreed to upon.	UR
22	Test Plans, Test Procedures, Data Management and Analysis Plans, CDRLs, DIDs, TRR criteria, Test and Evaluation Reports, Quick-Look reports, Operational T&E Reports, and Test Reports	0001	C.5.3.3	Within 10 workdays of completion of a Test and Evaluation task, unless otherwise agreed to upon.	UR
23	Quality Management Plan (QMP)	0001	C.5.3.4	Within 10 workdays of completion of a Configuration Management task, unless otherwise agreed to upon.	UR

DEL.	MILESTONE/ DELIVERABLE	CLIN	TOR REFERENCE	DATE OF COMPLETION/ DELIVERY	GOV'T RIGHTS
24	Enterprise Architecture documentation (Performance Reference Model (PRM), Business Process Models (BPM), To-Be and As-Is Business Process Models, and performance measures/metrics)	0001	C.5.2.5	Within 10 workdays of the Government request and as necessary in the SELC and ALF framework.	UR
25	Environmental Planning Report	0001	C.5.4.1	Within 10 workdays of completion of an Environmental Planning task, unless otherwise agreed to upon.	UR
26	Real Estate Reports	0001	C.5.4.2	Within 10 workdays of completion of Real Estate Support task, unless otherwise agreed to upon.	UR
27	Life Cycle Logistics Support Plan	0001	C.5.5.1	Within 180 workdays of TOA	UR
28	Life Cycle Logistics Support Plan Updates	0001	C.5.5.1	As project changes occur, no less frequently than annually	UR
29	Technical and Operator Training Reports	0001	C.5.5.2	Within 10 workdays of completion of a training task, unless otherwise agreed to upon.	UR
30	Asset Management and Logistics Report	0001	C.5.5.3	In support of annual inventory reporting and accountability reviews, unless otherwise agreed to upon.	UR

The contractor shall mark all deliverables listed in the above table to indicate authorship by contractor (i.e., non-Government) personnel; provided, however, that no deliverable shall contain

#### SECTION F – DELIVERABLES OR PERFORMANCE

any proprietary markings inconsistent with the Government's data rights set forth in this TO. The Government reserves the right to treat non-conforming markings in accordance with subparagraphs (e) and (f) of the FAR clause at 52.227-14).

#### F.4 PUBLIC RELEASE OF CONTRACT DOCUMENTS REQUIREMENT

The contractor agrees to submit, within ten workdays from the date of the FEDSIM CO's execution of the initial TO, or any modification to the TO (exclusive of Saturdays, Sundays, and Federal holidays), a portable document format (PDF) file of the fully executed document with all proposed necessary redactions, including redactions of any trade secrets or any commercial or financial information that it believes to be privileged or confidential business information, for the purpose of public disclosure at the sole discretion of GSA (Section F, Deliverable 16). The contractor agrees to provide a detailed written statement specifying the basis for each of its proposed redactions, including the applicable exemption under the Freedom of Information Act (FOIA), 5 United States Code (U.S.C.) § 552, and, in the case of FOIA Exemption 4, 5 U.S.C. § 552(b)(4), shall explain why the information is considered to be a trade secret or commercial or financial information that is privileged or confidential. Information provided by the contractor in response to the contract requirement may itself be subject to disclosure under the FOIA. Submission of the proposed redactions constitutes concurrence of release under FOIA.

GSA will carefully consider the contractor's proposed redactions and associated grounds for nondisclosure prior to making a final determination as to what information in such executed documents may be properly withheld.

#### F.5 DELIVERABLES MEDIA

The contractor shall deliver all electronic versions by electronic mail (email) and removable electronic media, as well as placing in the USBP PMOD designated repository. The following are the required electronic formats, whose versions must be compatible with the latest, commonly available version on the market.

a. Text Microsoft (MS) Word, Google Docs, Portable Document

Format (PDF)

b. Spreadsheets MS Excel, Google Sheets

c. Briefings MS PowerPoint, Google Slides

d. Drawings MS Visio, Google Drawings, AutoCAD (.dwg)

e. Schedules MS Project, Smartsheet

#### F.6 PLACE(S) OF DELIVERY

Unclassified deliverables or correspondence shall be delivered to the FEDSIM CO at the following address:

**GSA FAS AAS FEDSIM** 

ATTN: Renee Grace, CO (QF0B)

1800 F Street, NW

Washington, D.C. 20405 Telephone: (202) 208-1842 Email: renee.grace@gsa.gov

#### SECTION F – DELIVERABLES OR PERFORMANCE

Copies of all deliverables shall also be delivered to the USBP TPOC. The USBP TPOC name, address, and contact information will be provided at award.

## F.7 NOTICE REGARDING LATE DELIVERY/PROBLEM NOTIFICATION REPORT (PNR)

The contractor shall notify the FEDSIM COR via a Problem Notification Report (PNR) (Section J, Attachment E) as soon as it becomes apparent to the contractor that a scheduled delivery will be late. The contractor shall include in the PNR the rationale for late delivery, the expected date for the delivery, and the project impact of the late delivery. The FEDSIM COR will review the new schedule and provide guidance to the contractor. Such notification in no way limits any Government contractual rights or remedies including, but not limited to, termination.

## G.1 CONTRACTING OFFICER'S REPRESENTATIVE (COR)

The FEDSIM CO appointed a FEDSIM COR in writing through a COR Appointment Letter (Section J, Attachment A). The FEDSIM COR will receive, for the Government, all work called for by the TO and will represent the FEDSIM CO in the technical phases of the work. The FEDSIM COR will provide no supervisory or instructional assistance to contractor personnel.

The FEDSIM COR is not authorized to change any of the terms and conditions, scope, schedule, and price of the Contract or the TO. Changes in the scope of work will be made only by the FEDSIM CO by properly executed modifications to the Contract or the TO.

#### G.1.1 CONTRACT ADMINISTRATION

# Contracting Officer:

Renee Grace GSA FAS AAS FEDSIM (QF0B) 1800 F Street, NW Washington, D.C. 20405 Telephone: (202) 208-1842 Email: renee.grace@gsa.gov

## Contracting Officer's Representative:

Robert Leary GSA FAS AAS FEDSIM (QF0B) 1800 F Street, NW Washington, D.C. 20405 Telephone: (202) 674-3867 Email: robert.leary@gsa.gov

Technical Point of Contact:

Provided after award.

#### G.2 INVOICE SUBMISSION

The contractor shall submit Requests for Payments in accordance with the format contained in General Services Administration Acquisition Manual (GSAM) 552.232-25, PROMPT PAYMENT (NOV 2009), to be considered proper for payment. In addition, the following data elements shall be included on each invoice:

Task Order Number: (from GSA Form 300, Block 2)

Paying Number: (ACT/DAC NO.) (From GSA Form 300, Block 4)

FEDSIM Project Number: HS00931

Project Title: Acquisition Program Management and Technical Solutions (APMTS)

The contractor shall certify with a signed and dated statement that the invoice is correct and proper for payment.

The contractor shall provide invoice backup data in accordance with the contract type, including detail such as labor categories, rates, and quantities of labor hours per labor category.

#### SECTION G – CONTRACT ADMINISTRATION DATA

The contractor shall submit invoices as follows:

The contractor shall utilize FEDSIM's electronic Assisted Services Shared Information SysTem (ASSIST) to submit invoices. The contractor shall manually enter CLIN charges into TOS in the ASSIST Portal. Summary charges on invoices shall match the charges listed in TOS for all CLINs. The contractor shall submit invoices electronically by logging onto the following link (requires Internet Explorer to access the link):

https://portal.fas.gsa.gov

Log in using your assigned ID and password, navigate to the order against which you want to invoice, click the Invoices and Acceptance Reports link in the left navigator, and then click the *Create New Invoice* button. The Assisted Acquisition Services Business System (AASBS) Help Desk should be contacted for support at 877-472-4877 (toll free) or by email at AASBS.helpdesk@gsa.gov. By utilizing this method, no paper copy of the invoice shall be submitted to GSA FEDSIM or the GSA Finance Center; however, the FEDSIM COR may require the contractor to submit a written "hardcopy" invoice with the client's certification prior to invoice payment. A paper copy of the invoice is required for a credit.

#### **G.3 INVOICE REQUIREMENTS**

The contractor shall submit a draft copy of an invoice backup in Excel to the FEDSIM COR and USBP TPOC for review prior to its submission to GSA. The draft invoice shall not be construed as a proper invoice in accordance with FAR 32.9 and GSAM 532.9.

If the TO has different contract types, each shall be addressed separately in the invoice submission.

The final invoice is desired to be submitted within six months of project completion. Upon project completion, the contractor shall provide a final invoice status update monthly.

Regardless of contract type, the contractor shall report the following metadata:

- a. OASIS MA-IDIQ number
- b. Task Order Award Number (NOT the Solicitation Number)
- c. Contractor Invoice Number
- d. Contractor Name
- e. Point of Contact Information
- f. Current period of performance
- g. Amount of invoice that was subcontracted.

The amount of invoice that was subcontracted to a small business shall be made available upon request.

## G.3.1 COST-PLUS-AWARD-FEE (CPAF) CLINs (for LABOR)

The contractor may invoice monthly on the basis of cost incurred for the CPAF CLINs. The invoice shall include the period of performance covered by the invoice (all current charges shall be within the active period of performance) and the CLIN number and title. All hours and costs shall be reported by individual, rolled up by CLIN element (as shown in Section B), and shall be provided for the current billing month and in total from project inception to date. The contractor shall provide the invoice data in spreadsheet form with the following detailed information. The

#### SECTION G – CONTRACT ADMINISTRATION DATA

listing shall include separate columns and totals for the current invoice period and the project to date.

- a. Employee name (current and past employees).
- b. Employee company.
- c. Exempt or non-exempt designation.
- d. Service Occupational Classifications (SOC) number.
- e. Employee OASIS labor category.
- f. Current monthly and total cumulative hours worked.
- g. Direct Labor Rate.
- h. Effective hourly rate (e.g., cumulative costs/cumulative hours).
- i. Current approved billing rate percentages in support of costs billed.
- j. Itemization of cost centers applied to each individual invoiced.
- k. Itemized breakout of indirect costs (e.g., Fringe, Overhead (OH), General and Administrative (G&A) burdened costs for each individual invoiced (rollups are unacceptable)).
- 1. Any costs incurred not billed reported by CLIN (e.g., lagging costs).
- m. Labor adjustments from any previous months (e.g., timesheet corrections).
- n. Provide comments for deviations outside of five percent.

All cost presentations provided by the contractor in Excel shall show indirect charges itemized by individual with corresponding indirect rates with cost center information. The invoice detail shall be organized by CLIN.

The contractor may invoice for fee after accepting the modification which includes the award fee determination and any corresponding deobligation of unearned fee. See the AFDP in Section J, Attachment D for additional information on the award fee determination process.

#### G.3.2 MATERIALS AND EQUIPMENT AND ODCs

The contractor may invoice monthly on the basis of cost incurred for the Materials and Equipment and ODC CLINs. The invoice shall include the period of performance covered by the invoice and the CLIN number and title. In addition, the contractor shall provide the following detailed information for each invoice submitted, as applicable. Spreadsheet submissions are required.

- a. Materials and Equipment and/or ODCs purchased.
- b. Request to Initiate Purchase (RIP) or Consent to Purchase (CTP) number or identifier.
- c. Date accepted by the Government.
- d. Associated CLIN.
- e. Project-to-date totals by CLIN.
- f. Cost incurred not billed by CLIN.
- g. Remaining balance of the CLIN.

All cost presentations provided by the contractor shall also include OH charges, G&A charges and Fee in accordance with the contractor's Defense Contract Audit Agency (DCAA) cost disclosure statement.

#### SECTION G – CONTRACT ADMINISTRATION DATA

#### G.3.3 TRAVEL

Contractor costs for travel will be reimbursed at the limits set in the following regulations (see FAR 31.205-46):

- a. Federal Travel Regulation (FTR) prescribed by the GSA, for travel in the contiguous United States (U.S.).
- b. Joint Travel Regulations (JTR) Volume 2, Department of Defense (DoD) Civilian Personnel, Appendix A prescribed by the DoD, for travel in Alaska, Hawaii, and outlying areas of the U.S.
- c. Department of State Standardized Regulations (DSSR) (Government Civilians, Foreign Areas), Section 925, "Maximum Travel Per Diem Allowances for Foreign Areas" prescribed by the Department of State, for travel in areas not covered in the FTR or JTR.

The contractor may invoice monthly on the basis of cost incurred for cost of travel comparable with the JTR/FTR/DSSR. The invoice shall include the period of performance covered by the invoice, CLIN number, and title. Separate worksheets, in MS Excel format, shall be submitted for travel.

<u>CLIN/Task Total Travel</u>: This invoice information shall identify all <u>cumulative</u> travel costs billed by CLIN/Task. The <u>current</u> invoice period's travel details shall include separate columns and totals and include the following:

- a. Travel Authorization Request number or identifier, approver name, and approval date
- b. Current invoice period
- c. Names of persons traveling
- d. Number of travel days
- e. Dates of travel
- f. Number of days per diem charged
- g. Per diem rate used
- h. Total per diem charged
- i. Transportation costs
- j. Total charges
- k. Explanation of variances exceeding ten percent of the approved versus actual costs
- 1. Indirect handling rate

All cost presentations provided by the contractor shall also include Overhead charges and General and Administrative charges in accordance with the contractor's DCAA cost disclosure statement.

#### G.4 TASK ORDER CLOSEOUT

The Government will unilaterally close out the TO no later than six years after the end of the TO period of performance if the contractor does not provide final DCAA rates by that time.

## H.1 NORTH AMERICAN INDUSTRY CLASSIFICATION SYSTEM (NAICS)

The NAICS code for this TO is 541611, Administrative Management and General Management Consulting Services.

#### H.2 PRODUCT SERVICE CODES (PSC)

The PSC is R499, Support – Professional: Other. The contractor shall enter the PSC in OASIS Management Module for each TO award.

#### H.3 SYSTEMS, CERTIFICATIONS, AND CLEARANCES

#### H.3.1 ADEQUATE COST ACCOUNTING SYSTEM

The adequacy of the contractor's accounting system and its associated internal control system, as well as contractor compliance with the Cost Accounting Standards (CAS), affect the quality and validity of the contractor data upon which the Government must rely for its management oversight of the contractor and contract performance. The contractor's cost accounting system shall be adequate during the entire period of performance and shall permit timely development of all necessary cost data in the form required by the contract.

#### H.3.2 APPROVED PURCHASING SYSTEM

The objective of a contractor purchasing system assessment is to confirm it is a Government-approved purchasing system and evaluate the efficiency and effectiveness with which the contractor spends Government funds and complies with Government policy with subcontracting. A Government audited and approved purchasing system (e.g., approved by DCAA or Defense Contract Management Agency (DCMA)) is not mandatory but is preferred.

When reviews are conducted of the purchasing system during the performance of the TO, the contractor shall provide the results of the review to the FEDSIM Contracting Officer (CO) within ten workdays from the date the results are known to the contractor.

#### H.4 KEY PERSONNEL

The following are the minimum personnel who shall be designated as "Key." The Government does not intend to dictate the composition of the ideal team to perform this TO and meet the needs of the PMOD portfolios. Additional Key Personnel may be proposed. All proposed Key Personnel must meet the minimum OASIS labor standards.

- a. Program Manager
- b. Lead Systems Engineer
- c. Lead Systems Acquisition Manager
- d. Lead Life Cycle Logistics Manager

The Government desires that Key Personnel be assigned for the duration of the TO. Personnel may be replaced or removed subject to Section H.4.4 Key Personnel Substitution.

#### H.4.1 PROGRAM MANAGER (PM)

The contractor shall provide a PM to serve as the contractor's single TO manager and shall be the contractor's authorized interface with the FEDSIM CO, FEDSIM COR, and USBP TPOC for the TO. The PM shall be accountable for the overall management of this TO. The PM shall supervise program operation by developing management procedures and controls, planning and directing program execution, and monitoring and reporting progress. The PM shall ensure proper management and control financial and administrative aspects of the program with respect to contract requirements. The PM is responsible for the quality and efficiency of the TO, to include both technical issues and businesses processes. It is required that the PM be an employee of the prime contractor and have the authority to make decisions on behalf of the contractor's organization in response to Government issues, concerns, and comments, as well as be proactive in alerting the Government to potential contractual, programmatic, and resource limitations issues.

It is desired that the PM has the following qualifications:

- a. A minimum of ten years of experience managing projects similar in terms of size, scope, and complexity to that of this TOR.
- b. A current CBP background investigation public trust suitability determination.
- c. Certification in Project Management from a recognized credentialing agency (e.g., Project Management Professional (PMP) and/or Program Management Professional (PgMP) from the Project Management Institute (PMI), or DAWIA Level III Program Management certification).
- d. Experience organizing, directing, and managing contract operation support functions involving multiple, complex, and interrelated project tasks.
- e. Experience effectively communicating at senior levels within a customer organization.
- f. Experience meeting with customer and contractor personnel to formulate and review task plans and deliverable items, and effectively execute those items in accordance with approved plans.

#### H.4.2 LEAD SYSTEMS ENGINEER

The contractor shall provide a Lead Systems Engineer to lead the engineering technical management team in providing the systems engineering activities to support the system acquisition and sustainment life cycle in the PMOD.

It is desired that the Lead Systems Engineer has the following qualifications:

- a. A minimum of ten years of experience leading multi-functional technical engineering support services teams for projects similar in terms of size, scope, and complexity to that of this TOR.
- b. A current CBP background investigation public trust suitability determination.
- c. A master's degree in an Engineering discipline.
- d. Certification in System Engineering from a recognized credentialing agency (e.g., International Council of Systems Engineering (INCOSE) certification (Certified Systems Engineering Professional (CSEP)) or DAWIA Level III Systems, Planning, Research, Development, and Engineering (SPRDE) certification).

- e. Experience organizing, directing, and managing technical support functions involving multiple, complex, and interrelated project tasks.
- f. Experience effectively communicating at senior levels within a customer organization.
- g. Experience meeting with customer and contractor personnel to formulate, review, and execute technical requirements and engineering-related task plans, studies, analyses, reports and deliverable items.

## H.4.3 LEAD SYSTEMS ACQUISITION MANAGER

The contractor shall provide a Lead Systems Acquisition Manager to lead the acquisition support management team under the APMTS TO and provide expert advice in the preparation and review of acquisition documents for the PMOD.

It is desired that the Lead Systems Acquisition Manager has the following qualifications:

- a. A minimum of ten years of experience managing an acquisition workforce on projects similar in terms of size, scope, and complexity to that of this TOR.
- b. A current CBP background investigation public trust suitability determination.
- c. Ten years of experience in major systems acquisition for DHS or the DoD.
- d. Certification in Acquisition Management from a recognized credentialing agency (e.g., DAWIA Level III Contracting certification, Certified Professional Contract Manager (CPCM) or National Contract Management Association (NCMA) Certified Professional Contract Manager (CPCM)).
- e. Experience providing detailed leadership to staff involving multiple, complex, and interrelated project tasks.
- f. Experience effectively communicating at senior levels within a customer organization.

#### H.4.4 LEAD LIFE CYCLE LOGISTICS MANAGER

The contractor shall provide a Lead Life Cycle Logistics Manager to lead the systems deployment and logistics management team under the APMTS TO and provide expert advice in the preparation, deployment, and sustainment of systems for the PMOD.

It is desired that the Lead Life Cycle Logistics Manager has the following qualifications:

- a. A minimum of ten years of experience managing a systems logistics workforce on projects similar in terms of size, scope, and complexity to that of this TOR.
- b. A current CBP background investigation public trust suitability determination.
- c. Bachelor's Degree in Business, Engineering, Management Sciences, or a related field
- d. Certification in Logistics Management from a recognized credentialing agency (e.g., DAWIA Level III Life Cycle Logistics, Certified Professional in Supply Management (CPSM) from The Institute for Supply Management, or Certified in Production and Inventory Management (CPIM), Certified Supply Chain Professional (CSCP), or Certified in Logistics, Transportation, and Distribution (CLTD) from APICS).
- e. Ten years of experience in major systems deployment or logistics for DHS or the DoD.
- f. Experience providing detailed leadership to staff involving multiple, complex, and interrelated project tasks.

g. Experience effectively communicating at senior levels within a customer organization.

#### H.4.4 KEY PERSONNEL SUBSTITUTION

The contractor shall not replace any personnel designated as Key Personnel without the written concurrence of the FEDSIM CO. Prior to utilizing other than the Key Personnel specified in its proposal in response to the TOR, the contractor shall notify the FEDSIM CO and COR of the existing TO. This notification shall be no later than 15 calendar days (30 days if a security clearance must be obtained) in advance of any proposed substitution and shall include justification (including Key Personnel Qualification (KPQ) and labor category of proposed substitution(s)) in sufficient detail to permit evaluation of the impact on TO performance.

Substitute Key Personnel shall hold qualifications equal to or greater than those of the Key Personnel substituted. If the FEDSIM CO and COR determine that a proposed substitute Key Personnel is unacceptable, or that the reduction of effort would be so substantial as to impair the successful performance of the work under the TO, the contractor may be subject to default action as prescribed by FAR 52.249-6 Termination.

#### H.5 GOVERNMENT-FURNISHED PROPERTY (GFP)

The Government will provide the workspace, equipment, software and supplies necessary to perform the onsite portion of contractor services required in this TO, unless specifically stated otherwise in this TO.

In cases where the Government does not or cannot provide the appropriate workspace, equipment, and supplies, the contractor shall provide additional workspaces, equipment, and supplies as needed to fulfill the requirements of the TO.

#### H.6 GOVERNMENT-FURNISHED INFORMATION (GFI)

The contractor shall use GFI, data, and documents only for the performance of work under this TO, and shall be responsible for returning all GFI, data, and documents to the Government at the end of the performance period. The contractor shall not release GFI, data, and documents to outside parties without the prior and explicit consent of the CO.

#### H.7 TELEWORK

#### H.7.1 DEFINITIONS

Telework is an alternative work arrangement which allows a contractor employee to perform work at an alternate worksite (e.g., home, telework center, contractor's office). In accordance with 41 United States Code (U.S.C.) § 3306(f), employees of Federal Government contractors are permitted to telework in the performance of contracts entered into with executive agencies. The term "telecommuting" used in the FAR is synonymous with the term "telework" as used in this clause. A contractor employee can telework on a core or episodic basis. A core arrangement occurs on a routine and recurring basis, whereas an episodic arrangement occurs on an occasional and non-routine basis, such as during inclement weather.

"Telework-ready contractor employee" is a contractor employee who has been approved to telework, has an established alternate worksite, is prepared to telework by having enough work

to cover the scheduled telework period, and has the appropriate secure technology equipment to meet the needs of the telework arrangement and a high-speed internet connection.

#### H.7.2 REQUIREMENTS

The contractor shall provide adequate oversight of work products when telework is authorized to ensure continuity of contract performance and quality control.

Equipment provided by USBP to the contractor for telework purposes will be treated as Government-Furnished Equipment (GFE) and guidelines in CBP HB 1400-05D, CBP Information Systems Security Policies and Procedures Handbook shall be followed. All CBP training required for telework-ready contractor employees, such as the annual CBP IT Security Awareness and Rules of Behavior training, shall be completed prior to commencement of an individual's telework schedule. The FEDSIM COR will notify the contractor's PM of the required training courses. The contractor shall notify the FEDSIM COR once training is completed. Contractor employees shall comply with the security requirements stated in Homeland Security Acquisition Regulation (HSAR) 3004.470 and Homeland Security Acquisition Manual (HSAM) 3004.470.

A contractor employee's telework schedule shall be approved by the contractor's PM and coordinated with the USBP TPOC. Once approved, requests to change a scheduled telework day shall be submitted in advance when possible to the contractor's PM, who will coordinate with the USBP TPOC. The contractor's PM shall continue to be responsible for contractor employees' time and attendance and notifying the USBP TPOC of any changes.

If a Federal Government closing affects the Government facility, contractor employees who are telework-ready shall begin to telework at their normal start time and are expected to work the entire day. If the Office of Personnel Management (OPM) announces the option for unscheduled telework, a contractor employee may request to telework by contacting the contractor's PM, who shall coordinate with the USBP TPOC.

If a contractor employee has performance issues, does not follow the security procedures, or does not complete required training while in a telework status, the FEDSIM COR will contact the contractor's PM and the contractor employee's telework privileges may be revoked.

#### H.7.3 INFORMATION TECHNOLOGY (IT) AND SECURITY

Contractor employees are required to use only CBP-provided GFE when teleworking. Should the GFE fail or require repair or replacing, the contractor employee shall be required to return to the traditional worksite to perform their duties. CBP shall provide maintenance and technical support for IT GFE used by teleworkers. CBP's inability to provide IT GFE shall not constitute an excusable delay. The contractor or contractor employee is responsible for providing high-speed internet connectivity for teleworking and will bear the cost of the internet connection. The contractor employee shall be accessible at all times, via telephone, e-mail, or video conferencing during his/her working hours.

Contractor employees' use of GFE and Government information shall be for contractual performance only and shall be protected from unauthorized access, disclosure, sharing, transmission, or loss. The contractor employee shall keep Government property and information safe, secure, and separated from his/her personal property and information. Contractor employees who telework shall be the sole operators of the GFE they use and shall abide by CBP

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HB 5200-13C, Personal Property and Asset Management Handbook. Contractor employees who telework shall not work on, have access to, or keep in their possession classified information at an alternate worksite. Contractor employees shall comply with the guidance in the DHS Handbook for Safeguarding Sensitive Personally Identifiable Information.

#### H.7.4 SUBCONTRACTS

The contractor shall include the substance of the H.7 Telework language in all subcontracts where telework is permitted. The contractor shall be responsible for monitoring the subcontractor's adherence to these requirements.

#### H.8 SECURITY REQUIREMENTS

#### H.8.1 SECURITY PROCEDURES

#### H.8.1.1 CONTROLS

- a. The contractor shall comply with the U.S. CBP administrative, physical, and technical security controls to ensure that the Government's security requirements are met.
- b. All GFI shall be protected to the degree and extent required by local rules, regulations, and procedures. The contractor shall comply with all security policies contained in CBP Handbook 1400-05C, Information Systems Security Policies and Procedures Handbook.
- c. All services provided under this contract shall be compliant with the Department of Homeland Security (DHS) information security policy identified in DHS MD 4300.1, Information Technology Systems Security Program and DHS 4300A, Sensitive Systems Handbook.
- d. All contractor employees under this contract shall wear identification access badges when working in CBP facilities. Prior to contractor employees' departure/separation, all badges, building passes, parking permits, keys, and pass cards shall be given to the USBP TPOC.
- e. All contractor employees shall be registered in the Contractor Tracking System (CTS) database. The contractor shall provide timely start information to the Government to initiate the CTS registration. Other relevant information will also be needed for registration in the CTS database such as, but not limited to, the contractor's legal name, address, brief job description, labor rate, Hash Identification (ID), schedule, and contract-specific information. Government personnel shall provide the contractor with instructions for receipt of CTS registration information.
- f. The contractor shall provide employee departure/separation date to the USBP TPOC in accordance with CBP Directive 51715-006, Separation Procedures for Contractor Employees. Failure by the contractor to provide timely notification of employee departure/separation in accordance with the contract requirements shall be documented and considered when Government personnel complete a contractor performance review or other performance-related measures.

#### H.8.1.2 SECURITY BACKGROUND INVESTIGATION REQUIREMENTS

- a. In accordance with DHS MD 11055, Suitability Screening Requirements for Contractors, Part VI, Policy and Procedures, Section E, Citizenship and Residency Requirements, contractor employees who require access to sensitive information must be U.S. citizens or have Lawful Permanent Resident (LPR) status. A waiver may be granted, as outlined in MD 11055, Part VI, Section M (1).
- b. Contractor employees that require access to DHS IT systems or development, management, or maintenance of those systems shall be U.S. citizens in accordance with MD 11055, Part VI, Section E (LPR status is not acceptable in this case). A waiver may be granted, as outlined in MD 11055, Part VI, Section M (2)
- c. Provided the requirements of DHS MD 11055 are met as outlined in paragraph a, above, contractor employees requiring access to CBP facilities, sensitive information, or IT resources are required to have a favorably adjudicated Background Investigation (BI) or a Single Scope Background Investigation (SSBI) prior to commencing work on this contract. Exceptions shall be approved on a case-by-case basis with the employee's access to facilities, systems, and information limited until the contractor employee receives a favorably adjudicated BI or SSBI. A favorable adjudicated BI or SSBI shall include various aspects of a contractor employee's life, including employment, education, residences, police and court inquires, credit history, national agency checks, and a CBP Background Investigation Personal Interview (BIPI).
- d. The contractor shall submit, within ten working days of project start of this TO, a list containing the full name, social security number, place of birth (city and state), and date of birth of employee candidates who possess favorably adjudicated BI or SSBI that meets Federal investigation standards. For employee candidates needing a BI for this contract, the contractor shall require the applicable employees to submit information and documentation requested by CBP to initiate the BI process.
- e. The estimated completion of a BI or SSBI is approximately 60 to 90 days from the date of receipt of the properly completed forms by CBP security office. During the term of this contract, the contractor is required to provide the names of contractor employees who successfully complete the CBP BI or SSBI process. Failure of any contractor employee to obtain and maintain a favorably adjudicated BI or SSBI shall be cause for dismissal. The contractor shall propose a qualified replacement employee candidate to the FEDSIM CO and COR within 30 days after being notified of an unsuccessful candidate or vacancy. The FEDSIM CO or COR shall approve or disapprove Key Personnel replacement employees. Continuous failure to provide contractor employees who meet CBP BI or SSBI requirements will be reflected in the award fee rating and may be cause for termination of the contract.

#### H.8.1.3 SECURITY RESPONSIBILITIES

a. The contractor shall ensure that its employees follow the general procedures governing physical, environmental, and information security described in the various DHS CBP regulations identified in this clause. The contractor shall ensure that its employees apply proper business practices in accordance with the specifications, directives, and manuals required for conducting work under this contract. Applicable contractor

- personnel shall be responsible for physical security of work areas and CBP-furnished equipment issued under this contract.
- b. The FEDSIM CO or COR may require the contractor to prohibit its employees from working on this contract if continued employment becomes detrimental to the public's interest for any reason including, but not limited to, carelessness, insubordination, incompetence, or security concerns.
- c. Work under this contract may require access to sensitive information as defined under HSAR Clause 3052.204-71, Contractor Employee Access, included in the solicitation/contract. The contractor shall not disclose, orally or in writing, any sensitive information to any person unless authorized in writing by the FEDSIM CO.
- d. The contractor shall ensure that its employees who are authorized access to sensitive information receive training pertaining to protection and disclosure of sensitive information. The training shall be conducted during and after contract performance.
- e. Upon completion of this contract, the contractor shall return all sensitive information used in the performance of the contract to the Government or USBP TPOC. The contractor shall certify, in writing, that all sensitive and non-public information has been purged from any contractor-owned system.

#### H.8.1.4 NOTIFICATION OF CONTRACTOR EMPLOYEE CHANGES

- a. The contractor shall notify the FEDSIM CO or COR immediately after a personnel change becomes known or no later than five business days prior to departure of the employee. Telephone notifications must be immediately followed up in writing. Contractor's notification shall include, but is not limited to, name changes, resignations, terminations, and reassignments to another contract.
- b. The contractor shall notify the FEDSIM CO or COR in writing of any proposed change in access requirements for its employees at least 15 days, or 30 days if a security clearance is to be obtained, in advance of the proposed change.

# H.8.1.5 NON-DISCLOSURE AGREEMENTS (NDAs)

a. When determined to be appropriate, contractor employees are required to execute an NDA (DHS Form 11000-6) as a condition to access sensitive but unclassified information.

# H.8.2 SPECIAL SECURITY REQUIREMENT - CONTRACTOR PRE-SCREENING (CBP) (SEP 2011)

a. Contractors requiring recurring access to Government facilities or access to sensitive but unclassified information and/or logical access to IT resources shall verify minimal fitness requirements for all persons/candidates designated for employment under any Department of Security (DHS) contract by pre-screening the person /candidate prior to submitting the name for consideration to work on the contract. Pre-screening the candidate ensures that minimum fitness requirements are considered and mitigates the burden of DHS having to conduct background investigations on objectionable candidates. The contractor shall submit only those candidates that have not had a felony conviction within the past 36 months or illegal drug use within the past 12 months from

the date of submission of their name as a candidate to perform work under this contract. Contractors are required to flow this requirement down to subcontractors. Pre-screening involves contractors and subcontractors reviewing:

- 1. Felony convictions within the past 36 months. An acceptable means of obtaining information on felony convictions is from public records, free of charge, or from the National Crime Information Center (NCIC).
- 2. Illegal drug use within the past 12 months. An acceptable means of obtaining information related to drug use is through employee self-certification, by public records check, or if the contractor or subcontractor already has drug testing in place. There is no requirement for contractors and/or subcontractors to initiate a drug testing program if they do not have one already in place.
- 3. Misconduct such as criminal activity on the job relating to fraud or theft within the past 12 months. An acceptable means of obtaining information related to misconduct is through employee self-certification, by public records check, or other reference checks conducted in the normal course of business.
- b. Pre-screening shall be conducted within 10 calendar days after TO award. This requirement shall be placed in all subcontracts if the subcontractor requires routine physical access, access to sensitive but unclassified information, and/or logical access to IT resources. Failure to comply with the pre-screening requirement will result in the FEDSIM CO taking the appropriate remedy, including award fee consideration.

# H.8.3 DHS SPECIAL CLAUSE - SAFEGUARDING OF SENSITIVE INFORMATION (MAR 2015)

- (a) *Applicability*. This clause applies to the contractor, its subcontractors, and contractor employees (hereafter referred to collectively as "contractor"). The contractor shall insert the substance of this clause in all subcontracts.
- (b) Definitions. As used in this clause –

"Personally Identifiable Information (PII)" means information that can be used to distinguish or trace an individual's identity, such as name, Social Security Number, or biometric records, either alone, or when combined with other personal or identifying information that is linked or linkable to a specific individual, such as date and place of birth, or mother's maiden name. The definition of PII is not anchored to any single category of information or technology. Rather, it requires a case-by-case assessment of the specific risk that an individual can be identified. In performing this assessment, it is important for an agency to recognize that non-personally identifiable information can become personally identifiable information whenever additional information is made publicly available—in any medium and from any source—that, combined with other available information, could be used to identify an individual.

PII is a subset of sensitive information. Examples of PII include, but are not limited to: name, date of birth, mailing address, telephone number, Social Security Number (SSN), email address, zip code, account numbers, certificate/license numbers, vehicle identifiers including license plates, uniform resource locators (URLs), static Internet protocol addresses, biometric identifiers such as fingerprint, voiceprint, iris scan, photographic facial images, or any other unique identifying number or characteristic, and any information where it is reasonably

foreseeable that the information will be linked with other information to identify the individual.

"Sensitive Information" is defined in HSAR clause 3052.204-71, Contractor Employee Access, as any information, which if lost, misused, disclosed, or, without authorization is accessed, or modified, could adversely affect the national or homeland security interest, the conduct of Federal programs, or the privacy to which individuals are entitled under section 552a of Title 5, United States Code (the Privacy Act), but which has not been specifically authorized under criteria established by an Executive Order or an Act of Congress to be kept secret in the interest of national defense, homeland security or foreign policy. This definition includes the following categories of information:

- (1) Protected Critical Infrastructure Information (PCII) as set out in the Critical Infrastructure Information Act of 2002 (Title II, Subtitle B, of the Homeland Security Act, Public Law 107-296, 196 Stat. 2135), as amended, the implementing regulations thereto (Title 6, Code of Federal Regulations, Part 29) as amended, the applicable PCII Procedures Manual, as amended, and any supplementary guidance officially communicated by an authorized official of the Department of Homeland Security (including the PCII Program Manager or his/her designee);
- (2) Sensitive Security Information (SSI), as defined in Title 49, Code of Federal Regulations, Part 1520, as amended, "Policies and Procedures of Safeguarding and Control of SSI," as amended, and any supplementary guidance officially communicated by an authorized official of the Department of Homeland Security (including the Assistant Secretary for the Transportation Security Administration or his/her designee);
- (3) Information designated as "For Official Use Only," which is unclassified information of a sensitive nature and the unauthorized disclosure of which could adversely impact a person's privacy or welfare, the conduct of Federal programs, or other programs or operations essential to the national or homeland security interest; and
- (4) Any information that is designated "sensitive" or subject to other controls, safeguards or protections in accordance with subsequently adopted homeland security information handling procedures.

"Sensitive Information Incident" is an incident that includes the known, potential, or suspected exposure, loss of control, compromise, unauthorized disclosure, unauthorized acquisition, or unauthorized access or attempted access of any Government system, contractor system, or sensitive information.

"Sensitive Personally Identifiable Information (SPII)" is a subset of PII, which if lost, compromised or disclosed without authorization, could result in substantial harm, embarrassment, inconvenience, or unfairness to an individual. Some forms of PII are sensitive as stand-alone elements. Examples of such PII include: Social Security Numbers (SSN), driver's license or state identification number, Alien Registration Numbers (Anumber), financial account number, and biometric identifiers such as fingerprint, voiceprint, or iris scan. Additional examples include any groupings of information that contain an individual's name or other unique identifier plus one or more of the following elements:

- (1) Truncated SSN (such as last 4 digits)
- (2) Date of birth (month, day, and year)
- (3) Citizenship or immigration status
- (4) Ethnic or religious affiliation
- (5) Sexual orientation
- (6) Criminal history
- (7) Medical information
- (8) System authentication information such as mother's maiden name, account passwords or personal identification numbers (PIN)

Other PII may be "sensitive" depending on its context, such as a list of employees and their performance ratings or an unlisted home address or phone number. In contrast, a business card or public telephone directory of agency employees contains PII but is not sensitive.

- (c) *Authorities*. The contractor shall follow all current versions of Government policies and guidance accessible at http://www.dhs.gov/dhs-security-and-training-requirements-contractors, or available upon request from the CO, including but not limited to:
  - (1) DHS Management Directive 11042.1 Safeguarding Sensitive But Unclassified (for Official Use Only) Information
  - (2) DHS Sensitive Systems Policy Directive 4300A
  - (3) DHS 4300A Sensitive Systems Handbook and Attachments
  - (4) DHS Security Authorization Process Guide
  - (5) DHS Handbook for Safeguarding Sensitive Personally Identifiable Information
  - (6) DHS Instruction Handbook 121-01-007 Department of Homeland Security Personnel Suitability and Security Program
  - (7) DHS Information Security Performance Plan (current fiscal year)
  - (8) DHS Privacy Incident Handling Guidance
  - (9) Federal Information Processing Standard (FIPS) 140-2 Security Requirements for Cryptographic Modules accessible at http://csrc.nist.gov/groups/STM/cmvp/standards.html
  - (10) National Institute of Standards and Technology (NIST) Special Publication 800-53 Security and Privacy Controls for Federal Information Systems and Organizations accessible at http://csrc.nist.gov/publications/PubsSPs.html
  - (11) NIST Special Publication 800-88 Guidelines for Media Sanitization accessible at http://csrc.nist.gov/publications/PubsSPs.html
- (d) *Handling of Sensitive Information*. Contractor compliance with this clause, as well as the policies and procedures described below, is required.
  - (1) Department of Homeland Security (DHS) policies and procedures on contractor personnel security requirements are set forth in various Management Directives (MDs), Directives, and Instructions. MD 11042.1, Safeguarding Sensitive But Unclassified (For Official Use Only) Information describes how contractors must handle sensitive but unclassified information. DHS uses the term "FOR OFFICIAL USE ONLY" to identify sensitive but unclassified information that is not otherwise categorized by stature or regulation. Examples of sensitive information that are categorized by statute or regulation are PCII, SSI, etc. The DHS Sensitive Systems Policy Directive 4300A and the DHS 4300A Sensitive Systems Handbook provide the policies and procedures on security for Information Technology (IT) resources. The DHS Handbook for Safeguarding Sensitive Personally

Identifiable Information provides guidelines to help safeguard SPII in both paper and electronic form. DHS Instruction Handbook 121-01-007 Department of Homeland Security Personnel Suitability and Security Program establishes procedures, program responsibilities, minimum standards, and reporting protocols for the DHS Personnel Suitability and Security Program.

- (2) The contractor shall not use or redistribute any sensitive information processed, stored, and/or transmitted by the contractor except as specified in the contract.
- (3) All contractor employees with access to sensitive information shall execute *DHS Form* 11000-6, Department of Homeland Security Non-Disclosure Agreement (NDA), as a condition of access to such information. The contractor shall maintain signed copies of the NDA for all employees as a record of compliance. The contractor shall provide copies of the signed NDA to the COR no later than two (2) days after execution of the form.
- (4) The contractor's invoicing, billing, and other recordkeeping systems maintained to support financial or other administrative functions shall not maintain SPII. It is acceptable to maintain in these systems the names, titles and contact information for the COR or other Government personnel associated with the administration of the contract, as needed.
- (e) Authority to Operate. The contractor shall not input, store, process, output, and/or transmit sensitive information within a contractor IT system without an Authority to Operate (ATO) signed by the Headquarters or Component Privacy Officer. Unless otherwise specified in the ATO letter, the ATO is valid for three (3) years. The contractor shall adhere to current Government policies, procedures, and guidance for the Security Authorization (SA) process as defined below.
  - (1) Complete the Security Authorization process. The SA process shall proceed according to the DHS Sensitive Systems Policy Directive 4300A (Version 11.0, April 30, 2014), or any successor publication, DHS 4300A Sensitive Systems Handbook (Version 9.1, July 24, 2012), or any successor publication, and the Security Authorization Process Guide including templates.
    - Security Authorization Process Documentation. SA documentation shall be developed using the Government provided Requirements Traceability Matrix and Government security documentation templates. SA documentation consists of the following: Security Plan, Contingency Plan, Contingency Plan Test Results, Configuration Management Plan, Security Assessment Plan, Security Assessment Report, and Authorization to Operate Letter. Additional documents that may be required include a Plan(s) of Action and Milestones and Interconnection Security Agreement(s). During the development of SA documentation, the contractor shall submit a signed SA package, validated by an independent third party, to the TPOC for acceptance by the Headquarters or Component CIO, or designee, at least thirty (30) days prior to the date of operation of the IT system. The Government is the final authority on the compliance of the SA package and may limit the number of resubmissions of a modified SA package. Once the ATO has been accepted by the Headquarters or Component CIO, or designee, the CO shall incorporate the ATO into the contract as a compliance document. The Government's acceptance of the ATO does not alleviate the contractor's responsibility to ensure the IT system controls are implemented and operating effectively.

- (ii) Independent Assessment. Contractors shall have an independent third party validate the security and privacy controls in place for the system(s). The independent third party shall review and analyze the SA package, and report on technical, operational, and management level deficiencies as outlines in NIST Special Publication 800-53, Security and Privacy Controls for Federal Information Systems and Organizations. The contractor shall address all deficiencies before submitting the SA package to the Government for acceptance.
- (iii) Support the completion of the Privacy Threshold Analysis (PTA) as needed. As part of the SA process, the contractor may be required to support the Government in the completion of the PTA. The requirement to complete the PTA is triggered by the creation, use, modification, upgrade, or disposition of a contractor IT system that will store, maintain and use PII, and must be renewed at least every three (3) years. Upon review of the PTA, the DHS Privacy Office determines whether a Privacy Impact Assessment (PIA) and/or Privacy Act System of Records Notice (SORN), or modifications thereto, are required. The contractor shall provide all support necessary to assist the Department in completing the PIA in a timely manner and shall ensure that project management plans and schedules include time for the completion of the PTA, PIA, and SORN (to the extent required) as milestones. Support in this context includes responding timely to requests for information from the Government about use, access, storage, and maintenance of PII on the contractor's system, and providing timely review of relevant compliance documents for factual accuracy. Information on the DHS privacy compliance process, including PTAs, PIAs, and SORNs, is accessible at http://www.dhs.gov/privacy-compliance.
- (2) Renewal of ATO. Unless otherwise specified in the ATO letter, the ATO shall be renewed every three (3) years. The contractor is required to update its SA package as part of the ATO renewal process. The contractor shall update its SA package by one of the following methods: (1) Updating the SA documentation in the DHS automated information assurance tool for acceptance by the Headquarters or Component CIO, or designee, at least 90 days before the ATO expiration date for review and verification of security controls; or (2) Submitting an updated SA package directly to the USBP TPOC for approval by the Headquarters or Component CIO, or designee, at least 90 days before the ATO expiration date for review and verification of security controls. The 90 day review process is independent of the system production date and therefore it is important that the contractor build the review into project schedules. The reviews may include onsite visits that involve physical or logical inspection of the contractor environment to ensure controls are in place.
- (3) Security Review. The Government may elect to conduct random periodic reviews to ensure that the security requirements contained in this contract are being implemented and enforced. The contractor shall afford DHS, the Office of the Inspector General, and other Government organizations access to the contractor's facilities, installations, operations, documentation, databases and personnel used in the performance of this contract. The contractor shall, through the CO and COR, contact the Headquarters or Component CIO, or designee, to coordinate and participate in review and inspection activity by Government organizations external to DHS. Access shall be provided, to the extent necessary as determined by the Government, for the Government to carry out a program of inspection, investigation, and audit to safeguard against threats and hazards to the integrity, availability

and confidentiality of Government data or the function of computer systems used in performance of this contract and to preserve evidence of computer crime.

- (4) Continuous Monitoring. All contractor-operated systems that input, store, process, output, and/or transmit sensitive information shall meet or exceed the continuous monitoring requirements identified in the Fiscal Year 2014 DHS Information Security Performance Plan, or successor publication. The plan is updated on an annual basis. The contractor shall also store monthly continuous monitoring data at its location for a period not less than one year from the date the data is created. The data shall be encrypted in accordance with FIPS 140-2 Security Requirements for Cryptographic Modules and shall not be stored on systems that are shared with other commercial or Government entities. The Government may elect to perform continuous monitoring and IT security scanning of contractor systems from Government tools and infrastructure.
- (5) Revocation of ATO. In the event of a sensitive information incident, the Government may suspend or revoke an existing ATO (either in part or in whole). If an ATO is suspended or revoked in accordance with this provision, the CO may direct the contractor to take additional security measures to secure sensitive information. These measures may include restricting access to sensitive information on the contractor IT system under this contract. Restricting access may include disconnecting the system processing, storing, or transmitting the sensitive information from the Internet or other networks or applying additional security controls.
- (6) Federal Reporting Requirements. Contractors operating information systems on behalf of the Government or operating systems containing sensitive information shall comply with Federal reporting requirements. Annual and quarterly data collection will be coordinated by the Government. Contractors shall provide the COR with requested information within three (3) business days of receipt of the request. Reporting requirements are determined by the Government and are defined in the Fiscal Year 2014 DHS Information Security Performance Plan, or successor publication. The contractor shall provide the Government with all information to fully satisfy Federal reporting requirements for contractor systems.
- (f) Sensitive Information Incident Reporting Requirements
  - (1) All known or suspected sensitive information incidents shall be reported to the Headquarters or Component Security Operations Center (SOC) within one hour of discovery in accordance with 4300A Sensitive Systems Handbook Incident Response and Reporting requirements. When notifying the Headquarters or Component SOC, the contractor shall also notify the CO, COR, Headquarters or Component Privacy Officer, and US-CERT using the contact information identified in the contract. If the incident is reported by phone or the CO's email address is not immediately available, the contractor shall contact the CO immediately after reporting the incident to the Headquarters or Component SOC. The contractor shall not include any sensitive information in the subject or body of any email. To transmit sensitive information, the contractor shall use FIPS 140-2 Security Requirements for Cryptographic Modules compliant encryption methods to protect sensitive information in attachments to email. Passwords shall not be communicated in the same email as the attachment. A sensitive information incident shall not, by itself, be interpreted as evidence that the

contractor has failed to provide adequate information security safeguards for sensitive information, or has otherwise failed to meet the requirements of the contract.

- (2) If a sensitive information incident involves PII or SPII, in addition to the reporting requirements in 4300A Sensitive Systems Handbook Incident Response and Reporting, contractors shall also provide as many of the following data elements that are available at the incident is reported, with any remaining data elements provided within 24 hours of submission of the initial incident report:
- (i) Data Universal Numbering System (DUNS);
- (ii) Contract numbers affected unless all contracts by the company are affected;
- (iii) Facility CAGE code if the location of the event is different than the prime contractor location;
- (iv) Point of contact (POC) if different than the POC recorded in the System for Award Management (address, position, telephone, email);
- (v) CO POC (address, telephone, email);
- (vi) Contract clearance level;
- (vii) Name of subcontractor and CAGE code if this was an incident on a subcontractor network;
- (viii) Government programs, platforms or systems involved;
- (ix) Location(s) of incident;
- (x) Date and time the incident was discovered;
- (xi) Server names where sensitive information resided at the time of the incident, both at the contractor and subcontractor level;
- (xii) Description of the Government PII and/or SPII contained within the system;
- (xiii) Number of people potentially affected and the estimate or actual number of records exposed and/or contained within the system; and
- (xiv) Any additional information relevant to the incident.
- (g) Sensitive Information Incident Response Requirements
  - (1) All determinations related to sensitive information incidents, including response activities, notifications to affected individuals and/or Federal agencies, and related services (e.g., credit monitoring) will be made in writing by the CO in consultation with the Headquarters or Component CIO and Headquarters or Component Privacy Officer.
  - (2) The contractor shall provide full access and cooperation for all activities determined by the Government to be required to ensure an effective incident response, including providing all requested images, log files, and event information to facilitate rapid resolution of sensitive information incidents.
  - (3) Incident response activities determined to be required by the Government may include, but are not limited to, the following:
  - (i) Inspections,
  - (ii) Investigations,
  - (iii) Forensic reviews, and
  - (iv) Data analyses and processing.

- (4) The Government, at its sole discretion, may obtain the assistance from other Federal agencies and/or third-party firms to aid in incident response activities.
- (h) Additional PII and/or SPII Notification Requirements
  - (1) The contractor shall have in place procedures and the capability to notify any individual whose PII resided in the contractor IT system at the time of the sensitive information incident not later than 5 business days after bring directed to notify individuals, unless otherwise approved by the CO. The method and content of any notification by the contractor shall be coordinated with, and subject to prior written approval by the CO, in consultation with the Headquarters or Component Privacy Officer, utilizing the *DHS Privacy Incident Handling Guidance*. The contractor shall not proceed with notification unless the CO, in consultation with the Headquarters or Component Privacy Officer, has determined in writing that notification is appropriate.
  - (2) Subject to Government analysis of the incident and the terms of its instructions to the contractor regarding any resulting notification, the notification method may consist of letters to affected individuals sent by first class mail, electronic means, or general public notice, as approved by the Government. Notification may require the contractor's use of address verification and/or address location services. At a minimum, the notification shall include:
    - (i) A brief description of the incident;
    - (ii) A description of the types of PII and SPII involved;
    - (iii) A statement as to whether the PII or SPII was encrypted or protected by other means;
    - (iv) Steps individuals may take to protect themselves;
    - (v) What the contractor and/or the Government are doing to investigate the incident, to mitigate the incident, and to protect against any future incidents; and
    - (vi) Information identifying who individuals may contact for additional information.
- (i) *Credit Monitoring Requirements*. In the event that a sensitive information incident involves PII or SPII, the contractor may be required to, as directed by the CO:
  - (1) Provide notification to affected individuals as described above; and/or
  - (2) Provide credit monitoring services to individuals whose data was under the control of the contractor or resided in the contractor IT system at the time of the sensitive information incident for a period beginning the date of the incident and extending not less than 18 months from the date the individual is notified. Credit monitoring services shall be provided from a company with which the contractor has no affiliation. At a minimum, credit monitoring services shall include:
    - (i) Triple credit bureau monitoring;
    - (ii) Daily customer service;
    - (iii) Alerts provided to the individual for changes and fraud; and
    - (iv) Assistance to the individual with enrollment in the services and the use of fraud alerts; and/or
  - (3) Establish a dedicated call center. Call center services shall include:
    - (i) A dedicated telephone number to contact customer service within a fixed period;
    - (ii) Information necessary for registrants/enrollees to access credit reports and credit scores;

- (iii) Weekly reports on call center volume, issue escalation (i.e., those calls that cannot be handled by call center staff and must be resolved by call center management or DHS, as appropriate), and other key metrics;
- (iv) Escalation of calls that cannot be handled by call center staff to call center management or DHS, as appropriate;
- (v) Customized FAQs, approved in writing by the CO in coordination with the Headquarters or Component Chief Privacy Officer; and
- (vi) Information for registrants to contact customer service representatives and fraud resolution representatives for credit monitoring assistance.
- (j) Certification of Sanitization of Government and Government-Activity-Related Files and Information. As part of contract closeout, the contractor shall submit the certification to the COR and the CO following the template provided in NIST Special Publication 800-88 Guidelines for Media Sanitization.

# H.8.4 DHS SPECIAL CLAUSE - INFORMATION TECHNOLOGY SECURITY AND PRIVACY TRAINING (MAR 2015)

- (a) *Applicability*. This clause applies to the contractor, its subcontractors, and contractor employees (hereafter referred to collectively as "contractor"). The contractor shall insert the substance of this clause in all subcontracts.
- (b) Security Training Requirements.
- (1) All users of Federal information systems are required by Title 5, Code of Federal Regulations, Part 930.301, Subpart C, as amended, to be exposed to security awareness materials annually or whenever system security changes occur, or when the user's responsibilities change. The Department of Homeland Security (DHS) requires that contractor employees take an annual Information Technology Security Awareness Training course before accessing sensitive information under the contract. Unless otherwise specified, the training shall be completed within thirty (30) days of contract award and be completed on an annual basis thereafter not later than October 31st of each year. Any new contractor employees assigned to the contract shall complete the training before accessing sensitive information under the contract. The training is accessible at http://www.dhs.gov/dhs-security-and-training-requirements-contractors. The contractor shall maintain copies of training certificates for all contractor and subcontractor employees as a record of compliance. The contractor shall notify the COR when the training has been completed. Subsequent training certificates to satisfy the annual training requirement shall be submitted to the COR via e-mail notification not later than October 31st of each year. The e-mail notification shall state the required training has been completed for all contractor and subcontractor employees.
- (2) The DHS Rules of Behavior apply to every DHS employee, contractor and subcontractor that will have access to DHS systems and sensitive information. The DHS Rules of Behavior shall be signed before accessing DHS systems and sensitive information. The DHS Rules of Behavior is a document that informs users of their responsibilities when accessing DHS systems and holds users accountable for actions taken while accessing DHS systems and using DHS Information Technology resources capable of inputting, storing, processing, outputting, and/or transmitting sensitive information. The DHS Rules

of Behavior is accessible at http://www.dhs.gov/dhs-security-and-training-requirements-contractors. Unless otherwise specified, the DHS Rules of Behavior shall be signed within thirty (30) days of contract award. Any new contractor employees assigned to the contract shall also sign the DHS Rules of Behavior before accessing DHS systems and sensitive information. The contractor shall maintain signed copies of the DHS Rules of Behavior for all contractor and subcontractor employees as a record of compliance. The contractor shall notify the COR that the DHS Rules of Behavior have been signed by each employee not later than thirty (30) days after contract award. The DHS Rules of Behavior will be reviewed annually and the COR will provide notification when a review is required.

(c) Privacy Training Requirements. All contractor and subcontractor employees that will have access to Personally Identifiable Information (PII) and/or Sensitive PII (SPII) are required to take Privacy at DHS: Protecting Personal Information before accessing PII and/or SPII. The training is accessible at http://www.dhs.gov/dhs-security-and-training-requirements-contractors. Training shall be completed within thirty (30) days of contract award and be completed on an annual basis thereafter not later than October 31st of each year. Any new contractor employees assigned to the contract shall also complete the training before accessing PII and/or SPII. The contractor shall maintain copies of training certificates for all contractor and subcontractor employees as a record of compliance. The contractor shall notify that the training has been completed by all applicable employees not later than thirty (30) days after contract award. Subsequent training certificates to satisfy the annual training requirement shall be submitted to the COR via e-mail notification not later than October 31st of each year. The email notification shall state the required training has been completed for all contractor and subcontractor employees.

# H.9 ORGANIZATIONAL CONFLICT OF INTEREST AND NON-DISCLOSURE REQUIREMENTS

#### H.9.1 ORGANIZATIONAL CONFLICT OF INTEREST (OCI)

- a. If a contractor has performed, is currently performing work, or anticipates performing work that creates or represents an actual or potential OCI, the contractor shall immediately disclose this actual or potential OCI to the FEDSIM CO in accordance with FAR Subpart 9.5. The nature of the OCI may involve the prime contractor, subcontractors of any tier, or teaming partners.
- b. The contractor is required to complete and sign an OCI Statement (Section J, Attachment I). The contractor must represent either that (1) It is not aware of any facts which create any actual or potential OCI relating to the award of this contract, or (2) It has included information in its proposal, providing all current information bearing on the existence of any actual or potential OCI and has included a mitigation plan in accordance with paragraph (c) below.
- c. If a contractor with an actual or potential OCI believes the conflict can be avoided, neutralized, or mitigated, the contractor shall submit a mitigation plan to the Government for review.
- d. In addition to the mitigation plan, the FEDSIM CO may require further information from the contractor. The FEDSIM CO will use all information submitted by the contractor, and

- any other relevant information known to GSA, to determine whether an award to the contractor may take place, and whether the mitigation plan adequately avoids, neutralizes, or mitigates the OCI.
- e. If any such conflict of interest is found to exist, the FEDSIM CO may determine that the conflict cannot be avoided, neutralized, mitigated, or otherwise resolved to the satisfaction of the Government, and the contractor may be found ineligible for award. Alternatively, the FEDSIM CO may determine that it is otherwise in the best interest of the Government to contract with the contractor and include the appropriate provisions to avoid, neutralize, mitigate, or waive such conflict in the contract awarded.
- f. The contractor could be ineligible to participate in some capacity in contracts or subcontracts that relate directly to the contractor's performance of work under this TO. For example, if the contractor prepares a Statement of Work under APMTS, the contractor could be ineligible to perform or participate in the contractual effort that is based on that Statement of Work or specifications.

#### H.9.1 NON-DISCLOSURE REQUIREMENTS

If the contractor acts on behalf of, or provides advice with respect to any phase of an agency procurement, as defined in FAR 3.104-4, then the contractor shall execute and submit a Corporate Non-Disclosure Agreement (NDA) Form (Section J, Attachment J) and ensure that all its personnel (to include subcontractors, teaming partners, and consultants) who will be personally and substantially involved in the performance of the TO:

- a. Are instructed in the FAR 3.104 requirements for disclosure, protection, and marking of contractor bid or proposal information, or source selection information.
- b. Are instructed in FAR Part 9 for third-party disclosures when acting in an advisory capacity.

All proposed replacement contractor personnel shall also be instructed in the requirements of FAR 3.104. Any information provided by contractors in the performance of this TO or obtained from the Government is only to be used in the performance of the TO. The contractor shall put in place appropriate procedures for the protection of such information and shall be liable to the Government for any misuse or unauthorized disclosure of such information by its personnel, as defined above.

#### H.10 SECTION 508 COMPLIANCE REQUIREMENTS

Unless the Government invokes an exemption, all Electronic and Information Technology (EIT) products and services proposed shall fully comply with Section 508 of the Rehabilitation Act of 1973, per the 1998 Amendments, 29 U.S.C. 794d, and the Architectural and Transportation Barriers Compliance Board's Electronic and Information Technology Accessibility Standards at 36 Code of Federal Regulations (CFR) 1194. The contractor shall identify all EIT products and services provided, identify the technical standards applicable to all products and services provided, and state the degree of compliance with the applicable standards. Additionally, the contractor must clearly indicate where the information pertaining to Section 508 compliance can be found (e.g., Vendor's or other exact web page location). The contractor must ensure that the list is easily accessible by typical users beginning at time of award.

#### H.11 GOALS FOR SUBCONTRACTING

The Government is committed to ensuring that small, Historically Underutilized Business Zones (HUBZone), small disadvantaged, women-owned, veteran-owned, and service-disabled veteran-owned small business concerns are provided maximum practicable opportunity to participate as subcontractors under the TO. The contractor should leverage this TO to meet OASIS base contract and DHS subcontracting goals to the maximum extent practicable. The base OASIS and DHS subcontracting goals are restated below. These goals are for reference. Refer to FAR 52.219-9 for instruction on the small business subcontracting plan procedures.

_ **** _ * ** - * *** _ * *** _ * ****		
Small Business	OASIS Goals	DHS Goals
Overall Subcontracting Goal	50%	39%
HUBZone Small Business	3%	3%
Small Disadvantaged Business	5%	5%
Women-Owned Small Business	5%	5%
Veteran-Owned Small Business	3%	
Service-Disabled Veteran-Owned Small Business	3%	3%

**Table 2: Small Business Goals** 

The individual goals of HUBZone Small Business, Small Disadvantaged Business, Women-Owned Small Business, Veteran-Owned Small Business, and Service-Disabled Veteran-Owned Small Business are a subset of the overall small business goals.

Additionally, the contractor shall meet the small business subcontracting goals stated in Section J, Attachment D, Award Fee Determination Plan (AFDP). The goals shall reflect the contractor's unique approach to forming an effective team to deliver APMTS services and meet the OASIS and DHS subcontracting goals.

#### H.12 TRAVEL

#### H.12.1 TRAVEL REGULATIONS

Contractor costs for travel will be reimbursed at the limits set in the following regulations (see FAR 31.205-46):

- a. FTR prescribed by the GSA, for travel in the contiguous U.S.
- b. JTR, Volume 2, DoD Civilian Personnel, Appendix A prescribed by the DoD, for travel in Alaska, Hawaii, and outlying areas of the U.S.
- c. DSSR (Government Civilians, Foreign Areas), Section 925, "Maximum Travel Per Diem Allowances for Foreign Areas" prescribed by the Department of State, for travel in areas not covered in the FTR or JTR.

#### H.12.2 TRAVEL AUTHORIZATION REQUESTS (TAR)

Before undertaking travel to any Government site or any other site in performance of this TO, the contractor shall have this travel approved by, and coordinated with, the FEDSIM COR. Notification shall include, at a minimum, the number of persons in the party, traveler name, destination, duration of stay, purpose, and estimated cost. Prior to any long-distance travel, the

contractor shall prepare a Travel Authorization Request (TAR) (Section J, Attachment K) for Government review and approval. Long-distance travel will be reimbursed for cost of travel comparable with the FTR or the DSSR for overseas travel.

Requests for travel approval shall:

- a. Be prepared in a legible manner.
- b. Include a description of the travel proposed including a statement as to purpose.
- c. Be summarized by traveler.
- d. Identify the TO number.
- e. Identify the CLIN associated with the travel.
- f. Be submitted in advance of the travel with sufficient time to permit review and approval.

The contractor shall use only the minimum number of travelers and rental cars needed to accomplish the task(s). Travel shall be scheduled during normal duty hours whenever possible.

#### H.13 MATERIALS AND EQUIPMENT AND ODCs

The Government may require the contractor to purchase materials and equipment and ODCs, to include hardware, software, and related supplies critical and related to the services being acquired under the TO. Such requirements will be identified at the time a TOR is issued or may be identified during the course of a TO by the Government or the contractor. If the contractor initiates a purchase within the scope of this TO and the prime contractor has an approved purchasing system, the contractor shall submit to the FEDSIM COR a Request to Initiate Purchase (RIP) (Section J, Attachment L). If the prime contractor does not have or is to lose an approved purchasing system, the contractor shall submit to the FEDSIM CO a Consent to Purchase (CTP) (Section J, Attachment M). The RIP and CTP shall include the purpose, specific items, estimated cost, cost comparison, and rationale. The contractor shall not make any purchases without an approved RIP from the FEDSIM COR or an approved CTP from the FEDSIM CO and without complying with the requirements of Section H.14.2.

#### H.14 COMMERCIAL SUPPLIER AGREEMENTS

- **H.14.1** The Government understands that commercial software tools that may be purchased in furtherance of this TO as contemplated in the ODC CLIN in Sections B.4 and B.5.1 may be subject to commercial agreements which may take a variety of forms, including without limitation licensing agreements, terms of service, maintenance agreements, and the like, whether existing in hard copy or in an electronic or online format such as "clickwrap" or "browsewrap" (collectively, "Supplier Agreements"). For purposes of this TO, the Supplier Agreements are "collateral agreements" within the meaning of the FAR clause at 52.227-14.
- **H.14.2** The contractor shall ensure that any proposed Supplier Agreements allow the associated software and services to be used as necessary to achieve the objectives of this TO. The contractor shall provide all applicable Supplier Agreements to the FEDSIM CO prior to purchase and shall cooperate with the Government, including negotiations with the licensor as appropriate, to ensure compliance with this Section. Without limiting the generality of the foregoing, a compliant Supplier Agreement shall permit all of the following at no extra charge to the Government: (a) access and use by support contractors, including a successor contractor upon termination or expiration of this TO; (b) access and use by employees of other Federal, state, and local law

enforcement agencies; (c) transfer to a different data center and/or a successor contractor's cloud; and (d) the creation of derivative works that shall be subject to at least the same rights as set forth in subparagraphs (a) through (c) above. The above rights constitute "other rights and limitations" as contemplated in subparagraph (d) of the FAR clause at 52.227-14, Rights In Data – General (May 2014), Alternate III (Dec 2007).

#### H.15 PRESS/NEWS RELEASE

The contractor shall not make any press/news release pertaining to this procurement without prior Government approval and only in coordination with the FEDSIM CO.

#### H.16 INTELLECTUAL PROPERTY RIGHTS

The existence of any patent, patent application, or other intellectual property right that encumbers any deliverable must be disclosed in writing on the cover letter that accompanies the delivery. If no such disclosures are provided, the data rights provisions in FAR 52.227-14 apply.

#### H.17 AWARD FEE

See the AFDP in Section J, Attachment D.

#### I.1 TASK ORDER CLAUSES

All applicable and required provisions/clauses set forth in FAR 52.301 automatically flow down to all OASIS TOs, based on their specific contract type (e.g., cost, fixed-price, etc.), statement of work, competition requirements, commercial or not commercial, and dollar value as of the date the TO solicitation is issued.

# I.2 FAR 52.252-2 CLAUSES INCORPORATED BY REFERENCE (FEB 1998)

This TO incorporates one or more clauses by reference with the same force and effect as if they were given in full text. Upon request, the FEDSIM CO will make their full text available. Also, the full text of a provision may be accessed electronically at the FAR website:

http://www.acquisition.gov/far/

FAR Part 12 commercial clauses do not apply to this TO.

FAR	TITLE	DATE
52.204-13	System for Award Management Maintenance	OCT 2016
52.204-14	Service Contract Reporting Requirements	OCT 2016
52.204-21	Basic Safeguarding of Covered Contractor Information Systems	JUN 2016
52.215-23	Limitations on Pass-Through Charges	OCT 2009
52.219-8	Utilization of Small Business Concerns	NOV 2016
52.223-15	Energy Efficiency in Energy-Consuming Products	DEC 2007
52.223-16	Acquisition of EPEAT-Registered Personal Computer Products	OCT 2015
52.225-13	Restrictions on Certain Foreign Purchases	JUN 2008
52.227-14	Rights In Data – General	MAY 2014
52.227-14	Rights In Data – General Alternate II	DEC 2007
52.227-14	Rights In Data – General Alternate III	DEC 2007
52.227-15	Representation of Limited Rights Data and Restricted Computer Software	DEC 2007
52.232-18	Availability of Funds	APR 1984
52.232-20	Limitation of Cost	APR 1984
52.232-22	Limitation of Funds	APR 1984
52.232-40	Providing Accelerated Payments to Small Business Subcontractors (Deviation)	DEC 2013
52.237-3	Continuity of Services	JAN 1991
52.237-10	Identification of Uncompensated Overtime	MAR 2015
52.239-1	Privacy or Security Safeguards	AUG 1996
52.242-3	Penalties for Unallowable Costs	MAY 2014
52.242-4	Certification of Final Indirect Costs	JAN 1997
52.242-13	Bankruptcy	JUL 1995
52.244-2	Subcontracts (Alternate I)	JUN 2007
52.244-6	Subcontracts for Commercial Items	NOV 2017

FAR	TITLE	DATE
52.245-1	Government Property	JAN 2017
52.246-5	Inspection of Services—Cost-Reimbursement	APR 1984
52.247-14	Contractor Responsibility for Receipt of Shipment	APR 1984
52.247-67	Submission of Transportation Documents for Audit Fill-in: COR, see Section G	FEB 2006
52.249-6	Termination (Cost-Reimbursement)	MAY 2004
52.249-14	Excusable Delays	APR 1984

#### I.2.1 FAR CLAUSES INCORPORATED BY FULL TEXT

## FAR 52.216-7 ALLOWABLE COST AND PAYMENT (JUN 2013)

- (a) Invoicing.
- (1) The Government will make payments to the Contractor when requested as work progresses, but (except for small business concerns) not more often than once every 2 weeks, in amounts determined to be allowable by the Contracting Officer in accordance with Federal Acquisition Regulation (FAR) <u>Subpart 31.2</u> in effect on the date of this contract and the terms of this contract. The Contractor may submit to an authorized representative of the Contracting Officer, in such form and reasonable detail as the representative may require, an invoice or voucher supported by a statement of the claimed allowable cost for performing this contract.
- (2) Contract financing payments are not subject to the interest penalty provisions of the Prompt Payment Act. Interim payments made prior to the final payment under the contract are contract financing payments, except interim payments if this contract contains Alternate I to the clause at 52.232-25.
- (3) The designated payment office will make interim payments for contract financing on the 30th day after the designated billing office receives a proper payment request. In the event that the Government requires an audit or other review of a specific payment request to ensure compliance with the terms and conditions of the contract, the designated payment office is not compelled to make payment by the specified due date.
  - (b) Reimbursing costs.
- (1) For the purpose of reimbursing allowable costs (except as provided in paragraph (b)(2) of this clause, with respect to pension, deferred profit sharing, and employee stock ownership plan contributions), the term "costs" includes only—
- (i) Those recorded costs that, at the time of the request for reimbursement, the Contractor has paid by cash, check, or other form of actual payment for items or services purchased directly for the contract;
- (ii) When the Contractor is not delinquent in paying costs of contract performance in the ordinary course of business, costs incurred, but not necessarily paid, for—
- (A) Supplies and services purchased directly for the contract and associated financing payments to subcontractors, provided payments determined due will be made—
  - (1) In accordance with the terms and conditions of a subcontract or invoice; and
- (2) Ordinarily within 30 days of the submission of the Contractor's payment request to the Government;

- (B) Materials issued from the Contractor's inventory and placed in the production process for use on the contract;
  - (C) Direct labor;
  - (D) Direct travel;
  - (E) Other direct in-house costs; and
- (F) Properly allocable and allowable indirect costs, as shown in the records maintained by the Contractor for purposes of obtaining reimbursement under Government contracts; and
- (iii) The amount of financing payments that have been paid by cash, check, or other forms of payment to subcontractors.
- (2) Accrued costs of Contractor contributions under employee pension plans shall be excluded until actually paid unless—
- (i) The Contractor's practice is to make contributions to the retirement fund quarterly or more frequently; and
- (ii) The contribution does not remain unpaid 30 days after the end of the applicable quarter or shorter payment period (any contribution remaining unpaid shall be excluded from the Contractor's indirect costs for payment purposes).
- (3) Notwithstanding the audit and adjustment of invoices or vouchers under paragraph (g) of this clause, allowable indirect costs under this contract shall be obtained by applying indirect cost rates established in accordance with paragraph (d) of this clause.
- (4) Any statements in specifications or other documents incorporated in this contract by reference designating performance of services or furnishing of materials at the Contractor's expense or at no cost to the Government shall be disregarded for purposes of cost-reimbursement under this clause.
- (c) Small business concerns. A small business concern may receive more frequent payments than every 2 weeks.
  - (d) Final indirect cost rates.
- (1) Final annual indirect cost rates and the appropriate bases shall be established in accordance with <u>Subpart 42.7</u> of the Federal Acquisition Regulation (FAR) in effect for the period covered by the indirect cost rate proposal.
- (2)(i) The Contractor shall submit an adequate final indirect cost rate proposal to the Contracting Officer (or cognizant Federal agency official) and auditor within the 6-month period following the expiration of each of its fiscal years. Reasonable extensions, for exceptional circumstances only, may be requested in writing by the Contractor and granted in writing by the Contracting Officer. The Contractor shall support its proposal with adequate supporting data.
- (ii) The proposed rates shall be based on the Contractor's actual cost experience for that period. The appropriate Government representative and the Contractor shall establish the final indirect cost rates as promptly as practical after receipt of the Contractor's proposal.
- (iii) An adequate indirect cost rate proposal shall include the following data unless otherwise specified by the cognizant Federal agency official:
- (A) Summary of all claimed indirect expense rates, including pool, base, and calculated indirect rate.
- (B) General and Administrative expenses (final indirect cost pool). Schedule of claimed expenses by element of cost as identified in accounting records (Chart of Accounts).

- (C) Overhead expenses (final indirect cost pool). Schedule of claimed expenses by element of cost as identified in accounting records (Chart of Accounts) for each final indirect cost pool.
- (D) Occupancy expenses (intermediate indirect cost pool). Schedule of claimed expenses by element of cost as identified in accounting records (Chart of Accounts) and expense reallocation to final indirect cost pools.
  - (E) Claimed allocation bases, by element of cost, used to distribute indirect costs.
  - (F) Facilities capital cost of money factors computation.
- (G) Reconciliation of books of account (i.e., General Ledger) and claimed direct costs by major cost element.
- (H) Schedule of direct costs by contract and subcontract and indirect expense applied at claimed rates, as well as a subsidiary schedule of Government participation percentages in each of the allocation base amounts.
- (I) Schedule of cumulative direct and indirect costs claimed and billed by contract and subcontract.
- (J) Subcontract information. Listing of subcontracts awarded to companies for which the contractor is the prime or upper-tier contractor (include prime and subcontract numbers; subcontract value and award type; amount claimed during the fiscal year; and the subcontractor name, address, and point of contact information).
- (K) Summary of each time-and-materials and labor-hour contract information, including labor categories, labor rates, hours, and amounts; direct materials; other direct costs; and, indirect expense applied at claimed rates.
  - (L) Reconciliation of total payroll per IRS form 941 to total labor costs distribution.
- (M) Listing of decisions/agreements/approvals and description of accounting/organizational changes.
- (N) Certificate of final indirect costs (see <u>52.242-4</u>, Certification of Final Indirect Costs).
- (O) Contract closing information for contracts physically completed in this fiscal year (include contract number, period of performance, contract ceiling amounts, contract fee computations, level of effort, and indicate if the contract is ready to close).
- (iv) The following supplemental information is not required to determine if a proposal is adequate, but may be required during the audit process:
- (A) Comparative analysis of indirect expense pools detailed by account to prior fiscal year and budgetary data.
- (B) General organizational information and limitation on allowability of compensation for certain contractor personnel. See  $\underline{31.205-6}(p)$ .
- (C) Identification of prime contracts under which the contractor performs as a subcontractor.
- (D) Description of accounting system (excludes contractors required to submit a CAS Disclosure Statement or contractors where the description of the accounting system has not changed from the previous year's submission).
- (E) Procedures for identifying and excluding unallowable costs from the costs claimed and billed (excludes contractors where the procedures have not changed from the previous year's submission).

- (F) Certified financial statements and other financial data (e.g., trial balance, compilation, review, etc.).
- (G) Management letter from outside CPAs concerning any internal control weaknesses.
- (H) Actions that have been and/or will be implemented to correct the weaknesses described in the management letter from subparagraph (G) of this section.
- (I) List of all internal audit reports issued since the last disclosure of internal audit reports to the Government.
- (J) Annual internal audit plan of scheduled audits to be performed in the fiscal year when the final indirect cost rate submission is made.
  - (K) Federal and State income tax returns.
  - (L) Securities and Exchange Commission 10-K annual report.
  - (M) Minutes from board of directors meetings.
- (N) Listing of delay claims and termination claims submitted which contain costs relating to the subject fiscal year.
- (O) Contract briefings, which generally include a synopsis of all pertinent contract provisions, such as: contract type, contract amount, product or service(s) to be provided, contract performance period, rate ceilings, advance approval requirements, pre-contract cost allowability limitations, and billing limitations.
- (v) The Contractor shall update the billings on all contracts to reflect the final settled rates and update the schedule of cumulative direct and indirect costs claimed and billed, as required in paragraph (d)(2)(iii)(I) of this section, within 60 days after settlement of final indirect cost rates.
- (3) The Contractor and the appropriate Government representative shall execute a written understanding setting forth the final indirect cost rates. The understanding shall specify (i) the agreed-upon final annual indirect cost rates, (ii) the bases to which the rates apply, (iii) the periods for which the rates apply, (iv) any specific indirect cost items treated as direct costs in the settlement, and (v) the affected contract and/or subcontract, identifying any with advance agreements or special terms and the applicable rates. The understanding shall not change any monetary ceiling, contract obligation, or specific cost allowance or disallowance provided for in this contract. The understanding is incorporated into this contract upon execution.
- (4) Failure by the parties to agree on a final annual indirect cost rate shall be a dispute within the meaning of the Disputes clause.
- (5) Within 120 days (or longer period if approved in writing by the Contracting Officer) after settlement of the final annual indirect cost rates for all years of a physically complete contract, the Contractor shall submit a completion invoice or voucher to reflect the settled amounts and rates. The completion invoice or voucher shall include settled subcontract amounts and rates. The prime contractor is responsible for settling subcontractor amounts and rates included in the completion invoice or voucher and providing status of subcontractor audits to the contracting officer upon request.
- (6)(i) If the Contractor fails to submit a completion invoice or voucher within the time specified in paragraph (d)(5) of this clause, the Contracting Officer may—
  - (A) Determine the amounts due to the Contractor under the contract; and
  - (B) Record this determination in a unilateral modification to the contract.

- (ii) This determination constitutes the final decision of the Contracting Officer in accordance with the Disputes clause.
- (e) Billing rates. Until final annual indirect cost rates are established for any period, the Government shall reimburse the Contractor at billing rates established by the Contracting Officer or by an authorized representative (the cognizant auditor), subject to adjustment when the final rates are established. These billing rates—
  - (1) Shall be the anticipated final rates; and
- (2) May be prospectively or retroactively revised by mutual agreement, at either party's request, to prevent substantial overpayment or underpayment.
- (f) Quick-closeout procedures. Quick-closeout procedures are applicable when the conditions in FAR 42.708(a) are satisfied.
- (g) Audit. At any time or times before final payment, the Contracting Officer may have the Contractor's invoices or vouchers and statements of cost audited. Any payment may be—
- (1) Reduced by amounts found by the Contracting Officer not to constitute allowable costs; or
  - (2) Adjusted for prior overpayments or underpayments.
  - (h) Final payment.
- (1) Upon approval of a completion invoice or voucher submitted by the Contractor in accordance with paragraph (d)(5) of this clause, and upon the Contractor's compliance with all terms of this contract, the Government shall promptly pay any balance of allowable costs and that part of the fee (if any) not previously paid.
- (2) The Contractor shall pay to the Government any refunds, rebates, credits, or other amounts (including interest, if any) accruing to or received by the Contractor or any assignee under this contract, to the extent that those amounts are properly allocable to costs for which the Contractor has been reimbursed by the Government. Reasonable expenses incurred by the Contractor for securing refunds, rebates, credits, or other amounts shall be allowable costs if approved by the Contracting Officer. Before final payment under this contract, the Contractor and each assignee whose assignment is in effect at the time of final payment shall execute and deliver—
- (i) An assignment to the Government, in form and substance satisfactory to the Contracting Officer, of refunds, rebates, credits, or other amounts (including interest, if any) properly allocable to costs for which the Contractor has been reimbursed by the Government under this contract; and
- (ii) A release discharging the Government, its officers, agents, and employees from all liabilities, obligations, and claims arising out of or under this contract, except—
- (A) Specified claims stated in exact amounts, or in estimated amounts when the exact amounts are not known;
- (B) Claims (including reasonable incidental expenses) based upon liabilities of the Contractor to third parties arising out of the performance of this contract; provided, that the claims are not known to the Contractor on the date of the execution of the release, and that the Contractor gives notice of the claims in writing to the Contracting Officer within 6 years following the release date or notice of final payment date, whichever is earlier; and
- (C) Claims for reimbursement of costs, including reasonable incidental expenses, incurred by the Contractor under the patent clauses of this contract, excluding, however, any

expenses arising from the Contractor's indemnification of the Government against patent liability.

(End of clause)

# FAR 52.217-8 OPTION TO EXTEND SERVICES (NOV 1999)

The Government may require continued performance of any services within the limits and at the rates specified in the contract. These rates may be adjusted only as a result of revisions to prevailing labor rates provided by the Secretary of Labor. The option provision may be exercised more than once, but the total extension of performance hereunder shall not exceed six months. The Contracting Officer may exercise the option by written notice to the Contractor within 30 days of the end of the period of performance.

(End of clause)

#### FAR 52.217-9 OPTION TO EXTEND THE TERM OF THE CONTRACT (MAR 2000)

- a. The Government may extend the term of this contract by written notice to the Contractor within 30 days; provided that the Government gives the Contractor a preliminary written notice of its intent to extend at least 60 days before the contract expires. The preliminary notice does not commit the Government to an extension.
- b. If the Government exercises this option, the extended contract shall be considered to include this option clause.
- c. The total duration of this contract, including the exercise of any options under this clause, shall not exceed 60 months.

(End of clause)

# I.3 GENERAL SERVICES ADMINISTRATION ACQUISITION MANUAL (GSAM), CLAUSES INCORPORATED BY REFERENCE

The full text of a provision may be accessed electronically at the GSAM website:

https://www.acquisition.gov/gsam/gsam.html/

GSAM	TITLE	DATE
552.204-9	Personal Identity Verification Requirements	OCT 2012
552.212-4	Contract Terms and Conditions-Commercial Items (Alternate II) (FAR Deviation)	FEB 2018
552.212-71	Contract Terms and Conditions Applicable to GSA Acquisition of Commercial Items	JUN 2016
552.232.25	Prompt Payment	NOV 2009
552.232.39	Unenforceability of Unauthorized Obligations (FAR Deviation)	FEB 2018
552.239-71	Security Requirements for Unclassified Information Technology Resources	JAN 2012

# <u>SECTION I – CONTRACT CLAUSES</u>

# I.4 DEPARTMENT OF HOMELAND SECURITY (DHS) ACQUISITION REGULATION SUPPLEMENTS (HSAR) CLAUSES INCORPORATED BY REFERENCE

The full text of a provision may be accessed electronically at HSAR website:

www.dhs.gov/publication/homeland-security-acquisition-regulation-deviations/

HSAR	TITLE	DATE
HSAR Class	Safaguarding of Sansitive Information	MAR 2015
Deviation 15-01	Safeguarding of Sensitive Information	WIAK 2013

# SECTION J – LIST OF ATTACHMENTS

# J.1 LIST OF ATTACHMENTS

The following attachments are attached, either in full text or electronically at the end of the TOR.

ATTACHMENT	TITLE
A	COR Appointment Letter (Attached at TOA)
В	Acronym List
С	Incremental Funding Chart (electronically attached .xls) (Attached at TOA)
D	Draft Award Fee Determination Plan (AFDP)
Е	Problem Notification Report (PNR) Template
F	Monthly Status Report (MSR) Template
G	Trip Report Template
Н	Deliverable Acceptance-Rejection Report Template
I	Organizational Conflict of Interest (OCI) Statement
J	Corporate Non-Disclosure Agreement (NDA)
K	Travel Authorization Request (TAR) Template (electronically attached .xls)
L	Request to Initiate Purchase (RIP) Template (electronically attached .xls)
M	Consent to Purchase (CTP) Template (electronically attached .xls)
N	Cost/Price Excel Workbook (To be removed at time of award)
O	Project Staffing Plan Template (To be removed at time of award)
P	Key Personnel Qualification Matrix (KPQM) (To be removed at time of award)
Q	Letter of Commitment Template (To be removed at time of award)
R	Corporate Experience Template (To be removed at time of award)
S	Offeror Q&A Template (To be removed at time of award)
T	Acquisition Life Cycle Framework
U	PMOD Tools and Processes
V	PMOD Program Descriptions
W	PMOD Organizational Chart
X	APMB Roles and Responsibilities
Y	APMTS Deliverable Estimation Matrix

# <u>SECTION K – REPRESENTATIONS, CERTIFICATIONS, AND OTHER STATEMENTS OF OFFERORS OR RESPONDENTS</u>

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# L.1 FAR 52.252-1 SOLICITATION PROVISIONS INCORPORATED BY REFERENCE (FEB 1998)

This solicitation incorporates one or more solicitation provisions by reference, with the same force and effect as if they were given in full text. Upon request, the FEDSIM CO will make the full text available. The offeror is cautioned that the listed provisions may include blocks that must be completed by the offeror and submitted with its quotation or offer. In lieu of submitting the full text of those provisions, the offeror may identify the provision by paragraph identifier and provide the appropriate information with its quotation of offer. Also, the full text of a solicitation provision may be accessed electronically at this address:

https://www.acquisition.gov/far

FAR	TITLE	DATE
52.215-1	Instructions to Offerors-Competitive Acquisition	JAN 2004
52.215-22	Limitations on Pass-Through Charges—Identification of Subcontract Effort	OCT 2009
52.217-5	Evaluation of Options	JUL 1990
52.225-25	Prohibition on Contracting With Entities Engaging in Certain Activities or Transactions Relating to Iran— Representation and Certifications	OCT 2015
52.232-38	Submission of Electronic Funds Transfer Information with Offer	JUL 2013

### L.1.1 SOLICITATION PROVISIONS PROVIDED IN FULL TEXT:

FAR 52.215-20 Requirements for Certified Cost or Pricing Data and Data Other Than Certified Cost or Pricing Data – Alternate IV (OCT 2010)

- (a) Submission of certified cost or pricing data is not required.
- (b) Provide data described below:

All data required to be submitted as part of the offeror's proposal is described in Sections L.5, L.6, and L.7 of this solicitation. The offeror must use the formats for submission of data prescribed in these sections. By submitting a proposal, the offeror grants the FEDSIM CO or an authorized representative the right to examine records that formed the basis for the pricing proposal. That examination can take place at any time before award. It may include those books, records, documents, and other types of factual data (regardless of form or whether the data are specifically referenced or included in the proposal as the basis for pricing) that will permit an adequate evaluation of the proposed price.

## L.2 GENERAL INSTRUCTIONS

- a. The offeror is expected to examine this entire solicitation document including the Master/Basic Contract. Failure to do so will be at the offeror's own risk.
- b. The Government may make award based on initial offers received, without discussion of such offers. Proposals shall set forth full, accurate, and complete information as required

- by this solicitation package (including Attachments listed in Section J). The penalty for making false statements in proposals is prescribed in 18 U.S.C. 1001.
- c. An offeror submitting restricted data shall mark it as follows in accordance with the FAR 52.215-1, Instructions to Offerors Competitive Acquisition, which is incorporated by reference. FAR Clause 52.215-1(e) states: "Restriction on disclosure and use of data. Offerors that include in their proposals data that they do not want disclosed to the public for any purpose, or used by the Government except for evaluation purposes, shall
  - (1) Mark the title page with the following legend:
    - This proposal includes data that shall not be disclosed outside the Government and shall not be duplicated, used, or disclosed--in whole or in part--for any purpose other than to evaluate this proposal. If, however, a contract is awarded to this offeror as a result of--or in connection with--the submission of this data, the Government shall have the right to duplicate, use, or disclose the data to the extent provided in the resulting contract. This restriction does not limit the Government's right to use information contained in this data if it is obtained from another source without restriction. The data subject to this restriction are contained in sheets [insert numbers or other identification of sheets]; and
  - (2) Mark each sheet of data it wishes to restrict with the following legend:

    Use or disclosure of data contained on this sheet is subject to the restriction on the title page of this proposal.
- d. The Government assumes no liability for disclosure or use of unmarked data and may use or disclose the data for any purpose. Unless restricted, information submitted in response to this request may become subject to disclosure to the public pursuant to the provisions of the Freedom of Information Act (5 U.S.C. 552).
- e. This procurement is conducted under the procedures of FAR Subpart 16.5. The policies and procedures of FAR Subpart 15.3 do not apply.

### L.3 GENERAL INFORMATION

The total estimated CPAF of the TO for mandatory Labor CLIN X001 is between \$154,235,000 and \$171,372,000. CLIN X002 shall be proposed as 30 percent of CLIN X0001. The estimate does not include Materials and Equipment, ODCs, Long-Distance Travel, and CAF. Any proposal that is not within this range shall include an explanation that specifically draws the Government's attention to any unique technical aspects of the proposal the offeror would like the Government to consider as the justification for the deviation from the range.

Proposals shall be valid for a period of not less than 120 calendar days from the date of delivery. For proposal purposes only, offerors shall use a Project Start date of September 28, 2018.

### L.3.1 AVAILABILITY OF EQUIPMENT AND SOFTWARE

All commercial hardware and software proposed in response to this solicitation document shall have been formally announced for general release on or before the closing date of the solicitation. Failure to have equipment or software announced prior to submission of proposal may render the offeror's proposal NOT ACCEPTABLE.

### L.3.2 CONTRACTOR SUPPORT DURING TECHNICAL EVALUATION

The Government expects to have contractor support during the evaluation from E3 Federal Solutions, LLC. The prime offeror is encouraged to sign a Non-Disclosure Agreement (NDA) with E3 Federal Solutions, LLC for its submission that addresses the written and video technical proposals (see GSAM 503.104-4). An offeror who chooses to enter into an NDA with E3 Federal Solutions, LLC shall submit its corporate NDA to the POC listed below specifically referencing this solicitation. If an NDA is signed, the NDA shall be submitted with the proposal Part I submission. E3 Federal Solutions, LLC is prohibited from proposing on any work related to APMTS.

E3 Federal Solutions, LLC

POC: Will Fortier

Telephone: 202.321.7011

Email: wfortier@e3federal.com

### L.4 SUBMISSION OF OFFERS

Each offer shall be provided to the Government in four separately bound Parts and shall contain the following:

- a. Part I Preliminary Written Cost/Price Proposal Information
- b. Part II Remainder of Written Cost/Price Proposal
- c. Part III Written Technical Proposal
- d. Part IV Video Technical Proposal Presentation

The offeror shall submit each Part on the due dates indicated on the Cover Letter.

Unless otherwise specified, one page is one side of a U.S. Letter size (8.5" x 11") piece of paper. All electronic files shall be provided on a CD or DVD. Electronic files shall not be provided on a thumb drive. All electric files shall be in Microsoft Word, PowerPoint, PDF, or Excel formats. Any documents provided in Section J, List of Attachments, shall be submitted using the same file format (e.g., Project Staffing Plan shall be submitted in Excel file format using the Excel template provided). Printed pages must maintain one inch margins, 12 point Times New Roman font, and be single spaced. Excel files must maintain margins of no less than 0.7 inches. PowerPoint documents must maintain the standard margins of 1 inch. Headers and footers may be of a font larger than 12 point, but shall not be smaller than ten point font. Charts/Graphics/Tables embedded in the proposal will count toward page limitations. Charts/Graphics/Tables must maintain a minimum of ten point Times New Roman font, including in the Part IV slides. Ledger size (11" x 17") paper may be used in the Project Staffing Plan when providing charts/graphics/tables. A single side of an 11" x 17" piece of paper will be counted as two pages where page limitations apply. Items such as a Title Page, Table of Contents, Cover Letter, List of Figures, and Acronym Lists are excluded from the page counts below, unless they are inclusive of a document (e.g., a Table of Contents within the Draft Transition-In Plan), in which case it would count toward the stated page limitations. PDF files will be allowed for executed documents such as Letters of Commitment.

Any pages submitted beyond the page limitations will be removed and not evaluated.

### L.5 SUBMISSION OF THE WRITTEN COST/PRICE PROPOSAL (PARTS I and II)

Audits may be performed by DCAA on the offeror and all subcontracts. Cost/Price Proposals shall meet the DCAA audit submittal requirements. The offeror shall fully support all proposed costs/prices. An offeror's proposal is presumed to represent the offeror's best efforts in response to the solicitation. Any inconsistency, whether real or apparent, between promised performance, and cost/price, shall be explained in the proposal.

The offeror shall provide adequate information, which will allow the Government to perform a Cost Realism analysis. Pursuant to FAR 15.404-1(d)(1), Cost Realism analysis is defined as:

"...the process of independently reviewing and evaluating specific elements of each offeror's proposed cost estimate to determine whether the estimated proposed cost elements are realistic for the work to be performed; reflect a clear understanding of the requirements; and are consistent with the unique methods of performance and materials described in the offeror's technical proposal."

As indicated in Section L.1.1 under FAR Clause 52.215-20, a description of the data required to be submitted with the offeror's proposal in order to facilitate the Cost Realism analysis is provided below in Section L.5.2.3.

Written Cost/Price Proposals shall be submitted as one original printed version and <u>one</u> <u>electronic copy</u>. The offeror shall submit all proposed costs/prices using MS Excel software utilizing the formats without cells locked and including all formulas. The offeror shall include adequate information, which will allow the Government to perform the required Cost Realism analysis.

The offeror shall not include any cost/price data in Parts III and IV of the proposal.

# L.5.1 PRELIMINARY WRITTEN COST/PRICE PROPOSAL INFORMATION (PART I)

Part I contains the Preliminary Written Cost/Price Proposal information. This volume shall contain the following:

- a. OCI Statement and NDA (Tab A)
- b. Contract Registration (Tab B)
- c. Current Forward Pricing Rate Agreements or Recommendations (Tab C)
- d. Management Systems (Adequate Cost Accounting and Approved Purchasing Systems) (Tab D)
- e. Cost Accounting Standards (CAS) Disclosure Statement (D/S) (Tab E)

### L.5.1.1 OCI STATEMENT (TAB A)

The offeror and each subcontractor, consultant, teaming partner, and individuals involved in proposal development shall complete and sign an OCI Statement. All information pertaining to OCI is outlined in Section H.9.

If an offeror, prime or subcontractor, enters into an NDA with E3 Federal Solutions, LLC, the offeror may include the signed agreement in Tab A.

## L.5.1.2 CONTRACT REGISTRATION (TAB B)

The offeror shall submit a statement that the contract vehicle under which this proposal is being submitted has been registered in ASSIST and that all information in ASSIST is up-to-date. ASSIST can be accessed by visiting the following webpage:

https://portal.fas.gsa.gov/assist-web/registration/contractor/search

# L.5.1.3 CURRENT FORWARD PRICING RATE AGREEMENTS OR RECOMMENDATIONS (TAB C)

The offeror shall submit all forward pricing rate agreements or recommendations including that of the prime contractor, any cost-type subcontractors, and/or proposed Joint Venture.

# L.5.1.4 MANAGEMENT SYSTEMS (ADEQUATE COST ACCOUNTING AND APPROVED PURCHASING SYSTEM) (TAB D)

- a. The offeror shall describe all applicable management systems (e.g., accounting, estimating, purchasing, Earned Value Management System (EVMS)).
- b. The offeror shall specifically include the date of the last DCAA/DCMA (or other designated responsible Government agency, if small business) cost accounting system and purchasing system audits, a copy of the results of the audits, audit report number, and date determined adequate. This shall include verification in a form acceptable to the Government of the currently determined adequate systems (e.g., copy of most recent Government purchasing system approval and Government Cost Accounting System adequacy letter).
- c. The offeror shall include the name, office, and phone number of its cognizant DCAA/Government audit agency and DCMA/Government Administrative Contracting Officers (ACO) who are responsible for any cost accounting and purchasing system reviews of the contractor.

# L.5.1.5 COST ACCOUNTING STANDARDS (CAS) DISCLOSURE STATEMENT (D/S) (TAB E)

The offeror shall include a copy of the CAS D/S. Also, the offer shall state the adequacy of D/S, date audited, audit report number, date determined adequate by ACO, and include any non-compliances with CAS.

# L.5.2 REMAINDER OF WRITTEN COST/PRICE PROPOSAL (PART II)

Part II is the Remainder of Written Cost/Price Proposal and shall contain the following:

- a. Solicitation, Offer and Award (SF33) (Tab F).
- b. Section B Supplies or Services and Prices/Costs (Tab G). Do not include cost/price for six-month extension period authorized by FAR clause 52.217-8.
- c. Cost/Price Supporting Documentation (Tab H).
- d. Subcontractor Supporting Documentation (Tab I).
- e. Cost/Price Assumptions (Tab J).
- f. Pass/Fail Elements (Tab K).
- g. Representation of Limited Rights Data and Restricted Computer Software (Tab L).

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# L.5.2.1 SOLICITATION, OFFER AND AWARD (SF 33) (TAB F)

When completed and signed by the offeror, Standard Form (SF) 33, "Solicitation, Offer and Award," constitutes the offeror's acceptance of the terms and conditions of the proposed TO. Therefore, the form must be executed by representatives of the offeror authorized to commit the offeror to contractual obligations. The offeror shall sign the SF 33 in Block 17.

The authorized negotiator or the signatory of the SF 33 will be notified of the date and time of the Oral Question and Answer (Q&A) session. The offeror shall provide the name of the individual, the position title, telephone number, fax number, and email address of that individual.

## L.5.2.2 SECTION B – SUPPLIES OR SERVICES AND PRICES/COSTS (TAB G)

The offeror shall indicate the cost/price to be charged for each item in **Section B** rounded to the nearest whole dollar. The offeror shall insert not-to-exceed indirect/material handling ceiling rates in accordance with Section B.5.1.

As a supplement to the summary information provided in Section B, the offeror shall provide full back-up documentation for the Labor CLINs for each period of performance and each task area using the provided Cost/Price Excel Workbook (Section J, Attachment N). The offeror shall complete all worksheets in the Cost/Price Excel Workbook in accordance with the instructions provided in the Cost/Price Excel Workbook. The offeror shall not lock any cells and the offeror shall ensure all calculation formulas are included in order to effectively show the cost build up in the Cost/Price Excel Workbook. The back-up documentation shall include a summary total for each element of cost (e.g., direct labor, OH, G&A, Facilities Capital Cost of Money (FCCM), fee, etc.).

## L.5.2.3 COST/PRICE SUPPORTING DOCUMENTATION (TAB H)

The cost/price supporting documentation is required to enable the Government to perform cost or price analysis. The offeror shall provide the following cost/price supporting documentation:

### a. Cost Narrative:

- 1. The offeror shall provide a detailed cost narrative, which explains the processes and methodologies used to develop its cost/price proposal. This includes, but is not limited to, the estimating methodology used by the offeror to estimate direct labor and subcontractor labor, explanation of the application of indirect rates, planning assumptions used in the development of the cost estimate, etc.
- 2. The offeror shall also include a crosswalk of its labor categories, basis of cost element, weightings, and explanations to those in the solicitation.
- 3. The offeror shall specifically indicate in its narrative any applicable Uncompensated Overtime Policy and how such policy affects the hourly direct labor rates and Full-Time Equivalent (FTE) hours being proposed during any TO year.

### b. Indirect Rate Information:

- 1. The offeror shall break out all proposed indirect rates (OH, Fringe, G&A, etc.) by CLIN, by each applicable TO period, and by task area.
- 2. The offeror shall clearly identify the cost base from which each proposed indirect rate is being applied.

3. Historical indirect rates (unburdened) shall be provided (OH, Fringe, G&A, etc.) for the last three years inclusive of appropriate explanations for any major increases and decreases in the rates between years.

### c. Direct Labor Rate Information:

- 1. The offeror shall provide the base direct labor rate (unburdened) for all proposed labor categories (Key and non-Key) and all projected rates (factoring in escalation) for all option periods. The Key Personnel labor rates shall be supported by evidence of actual rates currently being paid and/or the basis for specific rates being proposed.
- 2. The offeror shall identify all direct labor escalation factors and basis for any escalation index being utilized for all option periods.

### d. Fee Review:

1. The offeror shall break out all proposed fees and clearly delineate the cost base in which the fee percentages are applied.

## L.5.2.4 SUBCONTRACTOR SUPPORTING DOCUMENTATION (TAB I)

The offeror shall also provide supporting cost/price documentation for all proposed subcontractors, to include the total value of the proposed subcontract, the proposed type of subcontract, the rationale and/or justification for this type of subcontract type, and how fee will be determined and paid. Additionally, the offeror shall provide a narrative detailing the processes used to evaluate the subcontracts it is proposing, including cost and/or price analysis conducted as appropriate for each subcontract. In addition to the supporting cost back-up documentation, DCAA contact information and relevant cost/pricing data shall be provided for all cost type subcontractors. Failure to provide complete supporting documentation may result in no further consideration of the offeror's proposal. Subcontractors may submit proprietary data directly to the FEDSIM CO or through the prime contractor in a separate, sealed envelope. The prime contractor shall specifically state whether the estimated costs of any proposed subcontractor will be in excess of \$10M over the life of the TO for Government accomplished Equal Employment Opportunity (EEO) verification purposes.

The prime offeror is responsible for ensuring that all cost type subcontractors include the same type of cost detail in the same format as required in Section L.5.2.3. All non-cost subcontractors shall provide the following information:

- a. Firm-Fixed-Price (FFP): A basis of estimate for the FFP amount is required, which includes LOE and fully burdened labor rates associated with the FFP amount.
- b. Time and Materials (T&M) and Labor Hour (LH): The labor rate, the LOE, and supporting documentation to substantiate the proposed labor rates are required for the T&M amount. Supporting documentation could include past invoices, GSA schedule price lists, or other applicable information.

All proposed OASIS labor categories shall be mapped to the appropriate labor category in the supporting documentation, and a description of the labor categories shall be provided.

In addition, for all major non-cost subcontractors with contract values over ten percent of the total contract value (with the exception of FFP subcontracts) the Government requires supporting pricing documentation. This may include, for example, the subcontractor's Alliant Pricing, GSA

Schedule Pricing, or OASIS Pricing (all matched to appropriate Labor Categories). If the proposed subcontractor does not possess one of these established vehicles the subcontractor shall provide payroll/invoices and or Commercial Catalogs for labor rate verification.

## L.5.2.5 COST/PRICE ASSUMPTIONS (TAB J)

The offeror must submit all (if any) assumptions upon which the Cost/Price Proposal is based.

## L.5.2.6 PASS/FAIL ELEMENTS (TAB K)

A failure on any single Pass/Fail criteria will make the proposal ineligible for award, with no further evaluation of the Technical and Cost/Price proposal accomplished by the Government. The offeror shall provide:

- a. Named Key Personnel: Each proposed Key Person shall be named at the time of proposal Part II submission. The offeror shall provide a list of Key Personnel, including position title and name (Section H.4, Key Personnel, and additional Key Personnel positions, if any). This list shall be consistent with the information provided in the Section J, Attachment O, Project Staffing Plan Template and Section J, Attachment P, Key Personnel Qualification Matrix (KPQM) in the Written Technical Proposal. A proposal that states, "To Be Determined" (TBD) for a proposed Key Person, or omits a Key Person, will be rejected by the Government.
- b. <u>Letters of Commitment</u>: The offeror shall provide a Letter of Commitment (Section J, Attachment Q) for each proposed Key Person, at the proposal Part II submission due date. To meet this Pass/Fail criterion, the letter shall be signed by the proposed Key Person and shall state that (1) the proposed Key Person named is employed by the offeror or subcontractor, or has an offer of employment from the offeror or subcontractor that the Key Person intends to accept in the event of an award being made to the offeror; and (2) the proposed Key Person is available and committed to begin work on the Project Start Date designated in Section L.3.
- c. <u>Awardee of the Master Contract</u>: The offeror shall represent that it is an awardee of the master contract.

# L.5.2.7 REPRESENTATION OF LIMITED RIGHTS DATA AND RESTRICTED COMPUTER SOFTWARE (TAB L)

The offeror shall complete and provide the remainder of FAR 52.227-15(b), Representation of Limited Rights Data and Restricted Computer Software.

## L.6 SUBMISSION OF THE WRITTEN TECHNICAL PROPOSAL (PART III)

Each offeror shall submit all information described in the following paragraphs. The offeror shall provide one original printed version, six paper copies, and one electronic copy, containing all required sections of this Part with the exception of the Project Staffing Plan. The Project Staffing Plan (Section J, Attachment O) shall only be provided as one original printed version and one electronic copy; additional hard copies shall not be provided.

Part III is the written Technical Proposal and shall contain the following (page limitations, if applicable, are indicated in the parentheses following each item):

- a. Project Staffing Plan (no page limit)
- b. Project Staffing Rationale (limited to ten pages)
- c. Key Personnel Qualification Matrix (KPQM) (limited to three pages for each Key Person)
- d. Draft Transition-In Plan (limited to ten pages)
- e. Technical Assumptions (if any) (no page limit)
- f. Corporate Experience (limited to three pages per corporate experience)
- g. Video Technical Proposal Presentation Slides. If the slides are not submitted by the proposal due date specified in the Cover Letter, they will not be evaluated.

### L.6.1 PROJECT STAFFING PLAN

The offeror shall provide a Project Staffing Plan in accordance with the Project Staffing Plan Template contained in Section J, Attachment O. Supplemental instructions for submitting the Project Staffing Plan are detailed within the Project Staffing Plan Template. The Project Staffing Plan shall contain the proposed skill mix, level of effort, and qualifications for the entirety of this effort. Information in the Project Staffing Plan provides a basis for the Government to determine the efficacy of the Project Staffing Plan in relation to the offeror's Technical Approach. In accordance with the Project Staffing Plan Template instructions, the Project Staffing Plan shall not contain individual names of proposed personnel.

All Key Personnel positions shall be identified in the Project Staffing Plan. Aggregation of hours for multiple Key Personnel into a single row is prohibited.

All non-Key Personnel shall meet the requirements of the APMTS TO. The offeror shall supply all requested information for all proposed personnel including the experience and certifications required to perform the proposed Technical Approach in each position. The Project Staffing Plan Template provides the offeror the ability to aggregate hours for non-Key Personnel into a single row when the functional title, role, contract labor category, experience, and qualifications of the aggregated personnel are the same.

The offeror shall include all proposed personnel in each performance period of the Project Staffing Plan, regardless of whether there are hours proposed for that person in that period to maintain consistency between each period of performance. The offeror shall ensure there is consistency in the level of effort between the Project Staffing Plan provided in Part III and the Written Cost/Price Proposal provided in Parts I and II, being cognizant of rounding issues.

## L.6.1.1 PROJECT STAFFING RATIONALE

The offeror shall provide a Project Staffing Rationale for the proposed project staffing solution presented in the Project Staffing Plan. The offeror shall describe its rationale for the proposed labor mix and level of effort to support each TOR task. The offeror shall also describe what factors drove its proposed labor mix and how its proposed staffing solution will accomplish the Government's objectives and requirements.

If the offeror chooses to deviate from the labor category years of experience and education qualifications in the OASIS contract Section J.1, Attachment (1) OASIS Labor Categories, the offeror shall clearly explain the rationale behind the deviations within this section of the

proposal. Deviations are only applicable to non-Key Personnel; Key Personnel deviations are prohibited.

If the offeror chooses to create specialized professional services labor categories (reference Section B.3.1 of the OASIS contract), the offeror shall provide the rationale within this section of the proposal.

## L.6.2 KEY PERSONNEL QUALIFICATION MATRIX (KPQM)

The offeror shall submit a KPQM (Section J, Attachment P) for each Key Person proposed relating the specialized experience identified in Section H.4 of this solicitation and the qualifications of the person or persons being proposed for that position. For those additional Key Personnel proposed, the offeror shall identify the specialized experience and the corresponding qualifications for this experience. The offeror shall represent the following:

- a. All Key Personnel meet the requirements of the APMTS TO.
- b. All Key Personnel proposed shall be identified in the Project Staffing Plan and available to begin work immediately on the Project Start Date indicated in Section L.3 of this solicitation.

### L.6.3 DRAFT TRANSITION-IN PLAN

The offeror shall provide a Draft Transition-In Plan that aligns with the requirements in Section C.5.1.5. The offeror shall include in the Draft Transition-In Plan an approach that provides for a seamless transition from the current environment to the new contractor (hereafter referred to as the offeror). This may include transition from the incumbent, Government, or standing up new functions.

The Draft Transition-In Plan shall identify the roles and responsibilities of the offeror including proposed schedule(s) and milestones to ensure no disruption of service. The Draft Transition-In Plan shall also identify and discuss the roles and responsibilities of the incumbent contractor and information expected from the incumbent. The offeror shall also identify any actions the offeror assumes to be the responsibility of the Government.

### L.6.4 TECHNICAL ASSUMPTIONS

The offeror shall identify and address any assumptions affecting the technical proposal citing the component(s) of the proposal to which they pertain. All technical assumptions and Basis of Estimate assumptions shall be included in the technical volume. This shall include any non-Cost/Price information that serves as the basis of a Cost/Price assumption identified in the offeror's Written Cost/Price Proposal.

The Government reserves the right to reject any proposal that includes any assumption that adversely impacts the Government's requirements.

### L.6.5 CORPORATE EXPERIENCE

The offeror shall provide Corporate Experience for three projects performed within the last five years by the business unit that will perform this effort. One of the Corporate Experience references shall be the offeror's direct experience as the prime contractor; the remaining references may be from the prime or team members. These three projects must be similar in size

scope, and complexity to the requirements identified in Section C. The Corporate Experience information must be submitted in the format provided in Section J, Attachment R. The offeror shall ensure that all of the POCs are aware that they may be contacted.

All three projects shall be contracts or orders for the performance of actual technical requirements. Master contract vehicles (e.g., Blanket Purchase Agreements, Indefinite Delivery/Indefinite Quantity contracts) do not satisfy the Corporate Experience requirement unless submitted together with a TO similar in size, scope, and complexity to this requirement and awarded and performed under the vehicle.

### L.6.6 VIDEO TECHNICAL PROPOSAL PRESENTATION SLIDES

The offeror shall submit one original printed version, nine paper copies, and one electronic copy of the Video Technical Proposal Presentation slides in advance of the Video Technical Proposal Presentation. The Video Technical Proposal Presentation slides shall be separately bound from all other parts of the written proposal. If the slides are not submitted by the proposal due date specified in the Cover Letter, they will not be evaluated. The Video Technical Proposal Presentation (Part IV) requirements are described in Section L.7.

Unobtrusive company logos or names can be inserted in any or all slides. Slides should be sequentially numbered in the lower right corner. Transition effects shall not be used. Each slide shall reference in the top right corner, the Section/subsection number from Section C and the Section F deliverable that is being described/discussed on the slide, where applicable.

# L.7 SUBMISSION OF THE VIDEO TECHNICAL PROPOSAL PRESENTATION (PART IV)

Offerors that have not heard otherwise shall submit nine electronic copies of the Video Technical Proposal Presentation containing the information required herein Section L.8. The Video Technical Proposal Presentation will be used to assess the offeror's capability to satisfy the requirements set forth in the TOR.

While there will be a separate oral Q&A session scheduled (Section L.7.3, Section L.7.4), the offeror shall present its submitted Video Technical Proposal in a manner that is clear and complete.

# L.7.1 VIDEO TECHNICAL PROPOSAL PRESENTATION PARTICIPATION AND CONSTRAINTS

The offeror shall identify all authors of the video presentation by name and association with the offeror in the opening credits. Key Personnel introductions may be integrated into the video opening credits for clarity. Participation in the Video Technical Proposal Presentation shall be limited to the offeror's Key Personnel and no more than three additional corporate representatives of the offeror. An offeror's Key Personnel includes only those persons who will be assigned to the TO as Key Personnel as described in Section H.4. The three additional corporate representatives (e.g., CEOs, company presidents, or contract representatives) from the offeror may appear for an introductory role, but will not be allowed to deliver the content of the offeror's video presentation. Introductory remarks by any corporate representatives will not be evaluated, but will count toward the offeror's allotted Video Technical Proposal Presentation

time. For the remainder of the video presentation, only Key Personnel shall present. Content presented by any non-Key Personnel will not be evaluated.

The offeror's video presentation shall not exceed 75 minutes. There is no limit to the number of slides that can be presented during the Video Technical Proposal Presentation within the allotted timeframe. Only those video presentation slides presented as part of the Video Technical Proposal Presentation will be evaluated. Any content presented after the time limit is reached and any slides over and above those presented during the video presentation will not be evaluated.

### L.7.2 VIDEO TECHNICAL PROPOSAL PRESENTATION MEDIA

The Video Technical Proposal shall be in a presentation format. Generally, the visual of the Key Personnel presenting the content shall be visible and not obscure the slide. Limited use of graphics will be allowed, such as zooming in to parts of the offeror's technical solution. During this time, the visual of the Key Personnel may be replaced with the name of the speaker. Limited use of animation for technical diagrams is allowable. The Government discourages the use of advanced video graphics or cinematic features as these will not be evaluated.

The offeror shall provide the presentation in one of three formats:

- a. Blu-ray quality: H.264, 24 megabits per second (Mbps), file type: .MP4
- b. Digital Video Disk Read Only Memory (DVD-ROM ) High Definition (HD) video quality: H.264, 24 Mbps, file type: .MP4
- c. DVD (regular) quality: H.222/H.262, 9 Mbps, file type .MP4

Please note, the Government does not have a preference as to which format offerors elect to use. Video Resolution is left to the offeror's discretion. Resolution quality is not rated in the technical evaluation. Submission of the entire presentation on a single, playable disk is preferred.

GSA FEDSIM uses Azend Group Corp Model#BDP-M1061, Sony Model#BDP-SX1000, and Blu-Ray Combo Model#SBC-06D2X-U video players to view video media. Offerors are encouraged to test video playback and compliance using the same models. As an alternative, the offeror may contact the FEDSIM Contract Specialist (CS) at least one week prior to the due date of Proposal Part IV, Video Technical Proposal Presentation, to schedule a time in which the offeror can utilize one of FEDSIM's players to assess playability themselves. The FEDSIM CS will provide the video player to the offeror and the offeror will have no longer than 30 minutes to assess playability.

### L.7.3 TECHNICAL PROPOSAL ORAL Q&A SESSION

The purpose of the oral Q&A session is to allow the Government to ask questions, as deemed necessary, that will serve to clarify to the Government, for evaluation purposes, the offeror's methodologies and approaches as proposed. It is the Government's intent to ask clarifying questions only to the extent deemed minimally necessary for the evaluators to sufficiently understand what is being proposed. The offeror shall be prepared to answer questions about the Video Technical Proposal Presentation and the Written Technical Proposal in the oral Q&A session. The oral Q&A session will be held at the unclassified level.

Attendance at the oral Q&A session is limited to the offeror's proposed Key Personnel and no more than three additional corporate representatives of the offeror. The offeror's Key Personnel shall be prepared to answer questions about Parts III and IV in the Q&A session.

## L.7.4 TECHNICAL PROPOSAL ORAL Q&A SESSION SCHEDULING

The FEDSIM CO will schedule the oral Q&A session with the authorized negotiator or the signatory of the SF 33. Each offeror's oral Q&A sessions will be preliminarily scheduled by the FEDSIM CO and/or FEDSIM CS after receipt of Part I and will be confirmed after Part II is received and the FEDSIM CO determines that the offeror passed all of the Pass/Fail requirements.

The oral Q&A session will be held at facilities designated by the FEDSIM CO in the Washington, D.C., metro area. The exact location and any other relevant information will be provided when scheduled. Time slots will be assigned randomly and may not be changed or traded. The Government reserves the right to reschedule any offeror's oral Q&A session at its sole discretion.

## L.7.5 TECHNICAL PROPOSAL ORAL Q&A SESSION FORMAT

The offeror shall address any clarification questions posed by the FEDSIM CO or the TEB Chairperson. Although no stated time limit for the duration of the Q&A session will be imposed, for planning purposes, it is anticipated that the session should not last more than one hour. The FEDSIM CO and the TEB Chairperson will be responsible for ensuring the schedule is met and that all offerors are given the same opportunity to answer clarification questions.

The offeror shall bring bound printed copies of its Technical Proposal Parts III and IV to refer to throughout its oral Q&A session. The offeror shall not present any information to the Government other than answering the clarification questions posed. **Proposal revisions are not expected and will not be allowed.** The offeror may briefly caucus to coordinate responses to specific requests for clarifications. These brief caucuses may not last longer than five minutes before presenting the coordinated response.

The entire session will be documented by the Government. Upon completion of the Q&A session, the Government may caucus to formulate any additional clarification questions regarding the technical proposal.

# L.7.6 PROHIBITION OF ELECTRONIC RECORDING OF THE TECHNICAL PROPOSAL ORAL Q&A SESSION

The offeror may **not** record or transmit any of the oral Q&A session. All offeror's electronic and recording devices shall be removed from the room during the oral Q&A session. The offeror is permitted to have a timer in the room during the oral Q&A session.

### L.8 VIDEO TECHNICAL PROPOSAL PRESENTATION TOPICS

Within the Video Technical Proposal Presentation, the Government does not expect the offeror to provide a restatement of the information already submitted in writing in Part III. Instead, the offeror shall address this information under the topics provided. The Video Technical Proposal Presentation shall include the following topics and be organized in the following order:

- a. Topic 1: Key Personnel and Project Staffing
- b. Topic 2: Technical Approach
- c. Topic 3: Management and Quality Approach
- d. Topic 4: Corporate Experience

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### L.8.1 KEY PERSONNEL AND PROJECT STAFFING (TOPIC 1)

The offeror shall discuss its project staffing approach, describing the project staffing strategy, rationale for the proposed labor mix, and the experience, skills, certifications, and qualifications of the proposed personnel. The offeror shall specifically address the following:

- a. Rationale for choosing the Key Personnel. Describe how each Key Person would be involved in each task/subtask and how their qualifications and experience uniquely qualify them for the Key Personnel positions described in Section H.
- b. The rationale for projected staffing and approach to how each task and subtask is staffed to include estimated hours and labor mix of the Key and non-Key Personnel, their expected work location and functional knowledge.
- c. The value that the non-Key Personnel add to the project team, including their specific skills, experience, certifications, and qualifications.
- d. Rationale for proposed labor categories and level of effort for each TOR task.
- e. The offeror's approach to providing staffing and skill sets for the level of expertise as it applies to Sections C, H, and J.
- f. Methodology for maintaining the technical expertise of personnel.

These elements are not subfactors and will not be individually rated, but will be evaluated as a whole to arrive at the factor-level rating.

## L.8.2 TECHNICAL APPROACH (TOPIC 2)

The offeror shall identify and describe the methodology and analytical techniques to be used in fulfilling the technical requirements identified in the TOR. The offeror should tailor the technical approach to achieve the requirements as identified in Sections C, F, H, and J. The offeror's proposal shall be relevant to this TOR and reflect an effective understanding of TOR requirements. The Technical Approach shall describe the following:

- a. Meeting the objectives and task requirements identified in Sections C, F, H, and J of the TOR. The methodology shall clearly identify the technical approach and how it will address the objectives and task requirements.
- b. How the offeror will coordinate and collaborate across the TO to ensure coordinated service delivery, build synergies, promote knowledge sharing, and drive efficiencies.
- c. Transition Support (Section C.5.1.5) to include the draft Transition-In Plan (Section L.6.3).

These elements are not subfactors and will not be individually rated, but will be evaluated as a whole to arrive at the factor-level rating.

## L.8.3 MANAGEMENT AND QUALITY APPROACH (TOPIC 3)

The offeror shall identify the management and quality approach, techniques, and tools that the offeror shall use to accomplish the objectives and tasks identified in this TOR. The offeror shall tailor the management and quality approach to achieve the requirements as identified in Section C. The Management and Quality Approach shall describe the following:

- a. The offeror's management methodology for handling lines of authority and communication, organizational structure, and problem resolution. Discuss how contractor personnel will be held accountable for performance.
- b. The offeror's approach and ability to react to dynamic client requirements and mission environment.
- c. The offeror's approach for providing program management support, process management and control, project status and cost reporting.
- d. The offeror's methodology, processes, and procedures for establishing and maintaining high quality in the performance of all tasks under the TO.

These elements are not subfactors and will not be individually rated, but will be evaluated as a whole to arrive at the factor-level rating.

## L.8.4 CORPORATE EXPERIENCE (TOPIC 4)

The offeror shall discuss its Corporate Experience that reflects/identifies experience on projects that are similar in size, scope, and complexity to the requirements contained in Section C of the TOR. The offeror shall discuss the scope of work, the period during which the work occurred, the dollar value of the work performed, the client and project, the specific responsibilities of the offeror, major deliverables produced, performance measures/service levels applied, any awards that were received for superior performance (only include awards in past performance and if applicable, include any technical platforms, languages, operating systems, etc.) and any problems or issues that occurred and the corrective action taken.

## L.9 SUBMISSION OF QUESTIONS

Offerors are requested to submit questions grouped by solicitation Section and make reference to the particular Section/Subsection number. Questions must be received before the date specified on the Cover Letter for receipt of questions using the format in Section J, Attachment S. Questions or requests for extension submitted after the cut-off date will not be considered.

Any information given to a prospective offeror concerning this solicitation will be furnished promptly to other prospective offerors as an amendment to the solicitation.

### L.10 DELIVERY INSTRUCTIONS

The offeror shall deliver written proposals to and receive acceptance from the address and individual identified in the Cover Letter. Proposals not received by 11:00 a.m. Eastern Time (ET) on the date(s) stated in the Cover Letter will not be considered.

### M.1 METHOD OF AWARD

The Government anticipates awarding a TO to the offeror whose proposal is the most advantageous to the Government, price and other factors considered. Technical proposals will be evaluated based on the factors described in Section M.7. A cost and price evaluation will only be done for offerors with a technical proposal receiving an overall technical rating of ACCEPTABLE or higher. All evaluation factors other than cost or price, when combined, are significantly more important than cost. Award may be made to other than the lowest priced technically acceptable proposal.

This acquisition is being conducted under FAR 16.5. Principles and procedures of Subpart 15.3 do not apply. Accordingly, the Government reserves the right to do any or all of the following:

- a. Award on initial proposals, without discussion.
- b. Ask clarifying questions during the question and answer period of the presentations if needed. Clarification questions may include asking the offeror to clarify statements made during video presentations, if the contents of the video presentations warrant clarification. Clarification questions may include asking the offeror to clarify its written technical proposals. As a result, the Government may have communications with some, but not all, offerors; however, these communications will be clarifications and not discussions. In these situations, the Government will consider the offeror's clarifying response(s) without allowing proposal revisions.
- c. After an offeror has been selected for award based upon a best value determination, the Government may negotiate a final reduced price. The negotiations will include reductions in profit/fee with the offeror selected for award in order to achieve the absolute best value for the Government. The Government may make award based on initial offers received or the Government may make award after clarifications of some aspects of the proposal or discussions relative to price only.
- d. Have communications, ask clarifying questions, request corrections relative to minor errors in the cost/price proposal, or request cost/price substantiating documentation to facilitate the Government's final evaluation of cost proposals with one or some offerors. These communications, clarifications, or requests for corrections or substantiating documentation will not materially change the offeror's proposal in terms of conformance to TOR requirements, constitute discussions, or materially change pricing.
- e. The successful proposal will not be incorporated into the awarded TO.

Proposals shall set forth full, accurate, and complete information as required by this solicitation package (including Attachments). The penalty for making false statements in proposals is prescribed in 18 U.S.C. 1001.

### M.2 PASS/FAIL ELEMENTS

The Government will evaluate the following pass/fail elements. A failure on any single Pass/Fail criteria will make the proposal ineligible for award, with no further evaluation of the technical and cost proposal conducted by the Government.

### Pass/Fail Elements:

The following will be evaluated on a Pass/Fail basis:

### SECTION M – EVALUATION FACTORS FOR AWARD

- a. The Government will reject any proposal that does not provide a name for each Key Person proposed at the proposal submission due date. A proposal that states, "To Be Determined" or TBD for a proposed Key Person, or omits a Key Person, will be rejected by the Government (Section L.5.2.6).
- b. The Government will reject any proposal that does not provide a Letter of Commitment, signed by each proposed Key Person at the proposal submission due date (Section L.5.2.6).
- c. The Government will reject any proposal where the offeror is not an awardee of the master contract.

### M.3 COST/PRICE PROPOSAL EVALUATION

The offeror's cost/price proposal (Section L.5, Parts I and II, Tabs A through L) will be evaluated to assess for cost realism and price reasonableness. Cost analysis will be performed on all prime contractors and major subcontractors with contract values over ten percent of the total contract value. The six-month extension period, authorized by FAR clause 52.217-8, will not be included in the total evaluated cost; however, it will be evaluated to ensure that the option is available for the unilateral exercise of the Government should an extension become necessary. The offeror shall not propose a price for the six-month extension. The CAF is not included in the price evaluation.

Costs that are excessively high or low (without sufficient justification) may be considered unrealistic and unreasonable and may receive no further consideration. Any proposal that is not within the total estimated CPAF cited in Section B and in Section L.3 shall include an explanation that specifically draws the Government's attention to any unique technical aspects of the proposal the offeror would like the Government to consider as the justification for the deviation from the range. If the explanation does not sufficiently justify being outside the stated range, the price and the offeror's submission will be considered unrealistic or unreasonable and will receive no further consideration.

The Government will determine a prime contractor as non-responsible (and therefore ineligible for award) if the firm does not possess an adequate cost accounting system as determined by the cognizant Federal agency, applicable to the offeror's most current organizational structure, for properly allocating costs applicable to this cost-type contract at the time of the proposal Part I submission due date.

### M.4 ORGANIZATIONAL CONFLICT OF INTEREST (OCI)

Tab A will be evaluated to assess whether or not an actual or potential OCI exists as defined by FAR Part 9.5. If an actual or potential OCI is identified that cannot be feasibly mitigated, avoided, or resolved in accordance with FAR Part 9.5, that offeror may be ineligible for award.

#### M.5 COST ASSUMPTIONS

The Government reserves the right to reject any proposal that includes any cost assumptions that may adversely impact satisfying the Government's requirements.

#### M.6 OVERTIME AND EXTENDED BILLING HOUR PRACTICES

The Government reserves the right to reject any proposal that includes overtime or extended hours billing practices that adversely impact or affect the Government's requirements.

### M.7 TECHNICAL EVALUATION FACTORS

The Government will evaluate technical proposals (Section L.6, Section L.7, and Section L.8, Parts III and IV) based on the following factors:

- Factor 1: Key Personnel and Project Staffing as shown on the written Project Staffing Plan (Section L.6.1), Project Staffing Rationale (Section L.6.1.1), and Key Personnel Qualification Matrix (Section L.6.2), as well as the information in the Key Personnel and Project Staffing qualifications video technical proposal presentation topics (Section L.8.1)
- Factor 2: Technical Approach to include the Draft Transition-In Plan (Section L.6.3) as well as the information presented under the technical approach topic (Section L.8.2) as part of the offeror's video technical presentation.
- Factor 3: Management and Quality Approach (Section L.8.3)
- Factor 4: Corporate Experience (Section L.8.4)

The technical proposal evaluation factors are listed in descending order of importance. All four technical factors combined are significantly more important than cost. The Government will combine the results of the written and video submissions, including the Q&A responses, to arrive at a rating for the technical evaluation factors as a whole. The receipt of an evaluation rating of NOT ACCEPTABLE in any single Factor will result in the overall proposal being determined NOT ACCEPTABLE and therefore ineligible for award.

METHODOLOGY. For this acquisition the term "methodology" is defined as the system of practices, techniques, procedures, and rules as required by this TO. This definition is based on the PMI Project Management Body of Knowledge (PMBOK). For the avoidance of doubt, the Government is seeking a coherent discussion of how the offeror proposes to meet its requirements, rather than a mere restatement of the requirements or a mere listing of what it proposes to do. The latter will not be deemed to constitute a methodology.

## M.7.1 FACTOR 1: KEY PERSONNEL AND PROJECT STAFFING

The Project Staffing Plan (Section L.6.1) and Project Staffing Rationale (Section L.6.1.1) will be evaluated to assess the degree to which it complies with the requirements outlined in Section L.8.1, including the estimated hours and labor mix, experience, skills, certifications, and qualifications of the Key Personnel and non-Key Personnel proposed. The KPQM (Section L.6.2) will be evaluated to assess the appropriateness and completeness of the experience, skills, certifications, and qualifications of the proposed Key Personnel identified in Section H.4. Key Personnel will also be evaluated to assess the currency and applicability of experience as it relates to Section H.4.

The following elements are not subfactors and will not be individually rated, but will be evaluated as a whole to arrive at the factor-level rating:

The offeror's Key Personnel and Project Staffing will also be evaluated based on:

### SECTION M – EVALUATION FACTORS FOR AWARD

- a. The degree of relevance, comprehensiveness, and effectiveness of the stated qualifications, certifications, experience, skills, and roles of each of the named Key Personnel to meet the requirements of the TOR and support the offeror's technical and management approaches.
- b. The degree of relevance, comprehensiveness, and effectiveness of the proposed qualifications and roles of the non-Key Personnel to meet the requirements of the TOR and support the offeror's technical and management approaches.
- c. A comprehensive, relevant, feasible, and practical staffing methodology including the skills, experience, certifications, and qualifications of the proposed labor categories/labor mix and level of effort for each TOR task area.
- d. A relevant, comprehensive, efficient, and feasible methodology for hiring, retaining, and replacing appropriately qualified personnel throughout the life of this TO.
- e. A relevant, comprehensive, and effective methodology for maintaining the technical expertise of personnel.

## M.7.2 FACTOR 2: TECHNICAL APPROACH

The Government will evaluate the Technical Approach factor based on the clarity and completeness of the approach and the degree to which the proposal meets the requirements of the TOR Sections L.6.3 and L.8.2 and includes innovative and efficient methodologies.

These elements are not subfactors and will not be individually rated, but will be evaluated as a whole to arrive at the factor-level rating.

- a. The relevancy, comprehensiveness, and effectiveness of the offeror's proposed Technical Approach in meeting the objectives and task requirements.
- b. The degree of effectiveness and comprehensiveness of the offeror's methodology for coordinating and collaborating across the TO to ensure coordinated service delivery, build synergies, promote knowledge sharing, and drive efficiencies.
- c. The degree of comprehensiveness, effectiveness, and feasibility of the offeror's Transition Support to include the Draft Transition-In Plan.

# M.7.3 FACTOR 3: MANAGEMENT AND QUALITY APPROACH

The Management and Quality Approach will be evaluated to assess the degree to which it reflects an effective, efficient, feasible, and practical level of understanding of the operating environment in accomplishing the objectives and tasks of this TO from a management perspective, in particular those areas described in Section L.8.3, with minimal risk and innovative and cost-effective ideas. The Government will also evaluate the project management strategy including indicators showing how the project will be implemented and the offeror's ability to manage resources and provide quality services. The following are not sub-factors and will not be separately evaluated. The offeror's Management and Quality Approach will be evaluated based on the degree to which it reflects:

a. The degree of effectiveness, relevancy, and practicality of the offeror's methodology to ensure clear lines of authority and communication within the offeror's team and between the offeror's team and the Government, for timely problem identification, mitigation, and resolution.

### SECTION M – EVALUATION FACTORS FOR AWARD

- b. A sound approach to identifying and applying resources to accomplish the dynamic client requirements and mission environment in an appropriate and efficient manner.
- c. The relevancy, comprehensiveness, and effectiveness of the offeror's approach for providing program management support, process management and control, project status and cost reporting.
- d. The effectiveness and comprehensiveness of the methodology, processes, and procedures for establishing and maintaining quality.

### M.7.4 FACTOR 4: CORPORATE EXPERIENCE

The Corporate Experience factor will be evaluated based on an overall (i.e., taken as a whole) consideration of the following (these elements are not subfactors and will not be individually rated, but will be evaluated as a whole to arrive at the factor-level rating):

- a. Corporate experience reflects/identifies experience on projects that are similar in size, scope, and complexity to the requirements contained in Section C of the TOR.
- b. Corporate experience reflects current experience and the offeror's roles and responsibilities are similar in size, scope, and complexity to the requirements contained in Section C of the TOR.
- c. Corporate experience reflects the offeror's approach to client support to include quality assurance, risk management, and maintaining effective lines of communication.

One of the three corporate experiences shall be the offeror's direct experience as a prime contractor. The Government will evaluate Corporate Experience provided from both the prime contractor and any subcontractors equally.

### M.8 TECHNICAL ASSUMPTIONS

Offeror assumptions will be reviewed in the context of the technical factor to which they apply. The Government reserves the right to reject any proposal that includes any assumption that may adversely impact satisfying the Government's requirements.